

# **TRANSCRIPT**

May 13, 2009

# MONTGOMERY COUNTY COUNCIL

### **PRESENT**

Councilmember Phil Andrews, President Councilmember Roger Berliner, Vice President

Councilmember Marc Elrich
Councilmember Nancy Floreen
Councilmember George Leventhal
Councilmember Valerie Ervin
Councilmember Michael Knapp
Councilmember Duchy Trachtenberg



### **COUNCIL PRESIDENT ANDREWS:** 1

- 2 Good morning, everybody. Welcome to a meeting of the County Council. We are sorry to
- be delayed this morning, but we had a very important MFP committee meeting that had to 3
- occur before this meeting, so it was a necessity. I'm going to make a couple 4
- announcements regarding the schedule and today's agenda, and then we'll go right into a 5
- briefing on third quarterly analysis of revenues and expenditures by OMB and Finance, 6
- and then a status report of FY10 revenues and expenditures, and that will begin our 7
- 8 meeting, but in terms of the schedule for today, we are going to be deferring 2 of the bills
- that were on the agenda. Expedited bill 15-09, Recordation Tax Use of Revenue. We are 9
- going to defer that until next week. We want to have the benefit of the State Board of 10
- 11 Education's decision on our waiver request before we take that bill up, and we're also
- 12 going to defer bill 4-09 Development Impact Tax on the recommendation of the MFP
- committee until we have more detail from the executive about their thinking about how the 13

14 impact will play out. And third--

## COUNCILMEMBER KNAPP:

Mr. President, what was the second bill number that you--

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### COUNCIL PRESIDENT ANDREWS:

Second bill was 409, the Development Impact Tax. That's item 6 on the agenda. So we're deferring items 4 and 6.

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### COUNCILMEMBER LEVENTHAL:

24 Thank you.

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### COUNCIL PRESIDENT ANDREWS:

OK, and the third announcement is that while we will continue as scheduled tomorrow with our capital reconciliation, we are going to defer the operating budget reconciliation until

next week, probably Tuesday, again because we hope to hear from the State Board of

- Education by the end of this week about our request on the waiver, and we would like to
- 30 31 have that information available before we start putting the operating budget to bed, so
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  - those are the announcements that I'll make at the beginning of the meeting. And we think
- now we'll launch right into a briefing by the Office of Management and Budget, and the 33
- 34 Department of Finance on the third quarterly analysis of FY '09 revenues and
  - expenditures, in other words, this year's, and then the status report by Steve Farber, and
- 36 he's actually going to be working on both of these on review FY10 revenues and
- 37 expenditures. I'd like everybody at the table to introduce themselves for those listening in
  - or are watching on television so that they can connect your voice with a title.

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### DAVID PLATT:

David Platt, Chief of Commerce, Department of Finance.

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### 1 ROB HAGEDOORN:

Rob Hagedoorn, Chief, Division of Treasury, Department of Finance.

## JENNIFER BARRETT:

5 Jennifer Barrett, Director of Finance.

### STEPHEN FARBER:

Stephen Farber, the Council Staff Director.

### 10 JOE BEACH:

11 Joe Beach, Director, OMB.

### 13 ALEX ESPINOSA:

Alex Espinosa, Operating Budget Coordinator, OMB.

# **COUNCIL PRESIDENT ANDREWS:**

Good to see you all, and who's gonna lead off?

### STEPHEN FARBER:

We have before us the third quarterly analysis of FY09 revenues and expenditures prepared by OMB and Department of Finance, and we're going to hear first from Mr. Beach and then from Ms. Barrett about what they have prepared for us. I think we can cover this quite quickly and move on to the next item, but first, Mr. Beach.

# JOE BEACH:

Thank you. Good morning. I think the bottom line to our analysis on the third quarterly projections is that we're on track from our previous estimates for fiscal year '09. They are consistent with the assumptions and projections we made in our FY '10 budget. There have been some fluctuations among departments, but overall some deficits were offset by other projected savings that were greater than we had previously estimated, and I believe we do have in total resources from the release of the set-aside and additional savings about 200,000 additional in savings in FY09 that can be applied to the FY10 budget as well. We go into more detail in our memo to the County Council, and so I can address any specific questions, but that would be, I think, the basic thing I'd like to communicate to the council as we are on track in our management of expenditures in FY09.

# **COUNCIL PRESIDENT ANDREWS:**

Good, good. I'll see if there are any questions. I don't see any. So 200,000 deposit. All right, it's in the right direction. OK. Well, I think we'll move on then to the next item, or other comments if the executive branch has it about the first item. Are we ready to move on?



### 1 JENNIFER BARRETT:

- 2 If you don't mind, I will take the opportunity, since you asked about other comments,
- because it's a bit of an aside, but particularly of interest to some of the councilmembers, I 3
- wanted to announce that yesterday we closed on the liquor revenue bonds that we issued.
- The first traunch of liquor revenue bonds was issued to fund the acquisition of the Finmarc 5
- site that the council approved as well as the Montrose project down the street, and so we 6
- got a true interest cost of less than 4.2% on those, a double A-minus rating from S&P. So 7
- I did want to mention that because there's a referral to it in the operating expenditure
- items, but that aside, I will turn it over to Mr. Platt, our chief economist, to talk about the 9

10 revenue.

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### COUNCILMEMBER LEVENTHAL: 12

13 Mr. President?

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### 15 **COUNCIL PRESIDENT ANDREWS:**

Yes? 16

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## COUNCILMEMBER LEVENTHAL:

I just wanted to assure Ms. Barrett that I, and I'm sure other councilmembers, are doing our part to secure the financing for those bonds.

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### **COUNCIL PRESIDENT ANDREWS:**

23 Ha ha!

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### COUNCILMEMBER ERVIN:

...is that with your margarita intake this summer, correct?

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### JENNIFER BARRETT:

28 29 We appreciate that.

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### COUNCIL PRESIDENT ANDREWS:

32 All right. Supporting the local economy. Very good. All right, Councilmember...let's see,

Councilmember Floreen? 33

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### COUNCILMEMBER FLOREEN:

Yeah, thank you. I just want to verify what I'm reading in this report, I think, is that for fiscal year '09 our revenues are offsetting our expenditures at this point. Is that correct? So it's-we're pretty even.

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### JOE BEACH:

41 We are balanced, correct.

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### COUNCILMEMBER FLOREEN: 1 And it's actually up a little bit? 2 3 JOE BEACH: 4 Yes. Our projection of expenditures showed savings of about 200,000 more than we had 5 previously estimated. 6 7 8 COUNCILMEMBER FLOREEN: So in total, what are the savings that we see in this budget? Is the 200,000 total? 9 10 11 JOE BEACH: 200,000 would be additional. We had projected tax-supported expenditure savings at the 12 second quarter and in the executive's FY10 budget as part of that of about \$17 million. 13 14 15 COUNCILMEMBER FLOREEN: That's-- I'm looking on circle 4. That's a tax-supported total where you have the variance, 16 that's the 17 million? 17 18 JOE BEACH: 19 20 That's correct. 21 COUNCILMEMBER FLOREEN: 22 23 So we're coming in with expenditures \$17 million below where we had budgeted them 24 basically. 25 JOE BEACH: 26 27 Yeah, that is correct. Yeah, as a result of the efforts of our departments in managing the 28 year expenditures as part of the savings plan. 29 30 COUNCILMEMBER FLOREEN: 31 Yeah, that's great, and you're saying that it's 200,000 in addition to that number then? The 32 17 plus--33 34 JOE BEACH: 35 Yes. The 17,085,000 is about 200,000 greater than what--36 37 COUNCILMEMBER FLOREEN: Oh, OK, so that's the number, that's the number, OK. But the number is not 200,000 38 39 more. That is the number you're referring to? That is--40 41 JOE BEACH:

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The total number is the 17.1 million.

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### 1 COUNCILMEMBER FLOREEN:

OK, great. Thanks. That's good news.

# COUNCIL PRESIDENT ANDREWS:

OK, thank you, Councilmember Floreen. All right, I think we're ready, I think, then to move on. Or--You have a comment as well?

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### DAVID PLATT:

9 The revenues were basically on track so far this year. I mean, they're up a total about 3.2%.

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### COUNCIL PRESIDENT ANDREWS:

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### DAVID PLATT:

That's really attributed, as Mr. Farber has in his cover memo and then to our report is that's largely attributed to the property tax. Certainly as we had said before that the income taxes are below last year, so is the recordation and transfer of taxes are running below. So I'll just give you some highlights if--

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### COUNCIL PRESIDENT ANDREWS:

22 OK. Go ahead.

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# DAVID PLATT:

To go through this, that the total tax collections, including investment income and highway user revenue total a little over \$1.9 billion at 3.2% over last year. Income tax collections were a little over 800 million, and they're about 1/10% below last year, and that's basically on target with our estimate for March. Property taxes are running about 13.4%, and that's attributed both to the higher assessments and to the increase in the general fund rate. These are general fund numbers specifically. Transfer recordation taxes are about-- well, the transfer tax is about 47.9 million, which is 20.7% below where we were last year, and again, it's the continuation of both the housing sales and the average price declines. The recordation tax, we're at 29.2 million, and that's an increase of 28.1%. The volume of transfers during the first 3/4 FY09 was down 7.9%, which again tracks fairly well with the sales that we're looking at or have seen since this fiscal year. The combined amount of revenues from the transfer and recordation tax is about 77.1 million. That's down about 23.7% from last year. This is through March. It's a little bit better number through April that we've got. It's a little bit better, about...a little bit below the 23%, but that's an improvement because the sales in April were flat but the prices are not decreasing as we had experienced in the past, so through April we're still seeing a dramatic decline, but I think we're now starting to see, as everyone says, maybe a bottom to the housing market, but I wouldn't pop the cork on the champagne yet speaking of the liquor bonds, but I think we're

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approaching the bottom of the housing market. Now, whether that's going to improve or not and that's gonna improve in construction has yet to be determined. On the side of the consumption taxes, which is the fuel and energy, we're running now at 9.4% which is about on track, what we thought, because of the carbon tax increase. This is an update through April. The hotel/motel tax is one that we thought would pick up because of the inauguration, but that's running a little bit behind, but that's the only one that we see is tracking a little bit behind our target. But the other taxes, the fuel and energy, the telephone tax, even the emissions tax has picked up a little bit, so overall, we're probably on target with all the consumption taxes, and we're gonna keep an eye on hotel/motel tax because now we're coming into the peak period with the -- what they call April, May, June period, and we'll track that. On the investment income, no surprise, the Fed has-

# **COUNCIL PRESIDENT ANDREWS:**

One thing, Mr. Platt. I know that we had a real bump in January on the inauguration--

16 DAVID PLATT:

We did, but I would say it's not as much as we had thought. We did see a bump, there's no question about it, but it didn't carry over until February and March, so I think that we're gonna see a little bit of a trial on the hotel/motel. And I think it's mostly the weekend traveler that's really going to--that's--and the business travel has slowed down a little bit because of the recession. On the investment income, because the Fed has maintained its rate of 0-.25%, we are still expecting a significant decline in our investment income over the year. And we're still on track based on our revised estimate in March. Highways revenue. We've collected to date--or received, I should say, 19.3 million, which is 13.4% below the first 3/4 of last year, so that's where we are.

# **COUNCIL PRESIDENT ANDREWS:**

Thank you. Thank you for your good work, and as someone who's served on MFP committee over the years, I've been very impressed with your analysis and the work of your office. Thank you. I don't see any questions or comments on the first item, so I think we can now move on to our second agenda item, which is the status report on the overview of FY10 revenues and expenditures.

# STEPHEN FARBER:

Thank you, Mr. Andrews. I'm joined by Chuck Sherer as well as our colleagues from OMB and Finance. Chuck once again has done a terrific job in putting together the spreadsheets that you see on circles A and B that describe where we are as of this point in time. Janet Kiepke give our staff working with Kathleen Patterson of OMB have also once again this year done a great job on the tracking report that you see attached to my memo. We tried very hard to be as precise as we can about all of the different actions that you've taken both in committee and full council. We want to take account of those so that when you make your final decisions, you're doing so from a base of information that is



1 100% accurate, and we appreciate the work of our analysts in helping us put this together 2 on a consistent basis. We are where we are right now, of course, because of the hard work of many people. Councilmembers, both in committee and full council, everyone on 3 the fifth and sixth floors of this building, our colleagues here from OMB and Finance and 4 their counterparts in all of the agencies, the College, Park and Planning, as well as MCPS. 5 Basically, what this report shows in point 1 of my memo is that right now, in terms of the 6 actions that the council's taken, the budget, the aggregate operating budget stands from 7 8 the council's perspective at 10.4 million less than the county executive's, but it's important to make 2 points about this. Number 1, this number reflects the decision you made 9 yesterday that you would take up to \$3.6 million in rental assistance funding from DHHS 10 11 and go over to the housing initiative fund, and that's a decision that you indicated 12 yesterday you plan to review in the context of the entire fiscal 10 reconciliation list. And 13 this number also reflects the unanimous recommendation from the MFP committee to 14 defer action on the proposed 2009 Retirement Incentive Program. As you know, the 15 executive had assumed that that would save \$2.3 million in fiscal 10. We wanted to make sure to be precise on these points because otherwise we would have the potential of 16 17 double counting, and we want to avoid that. Perhaps the most important line, on circles A 18 and B, is line 49 on circle A, and what that shows is that right now, you are 1.9 million above the 5% reserve target that has been established for this year. That is to say there 19 20 are currently 1.9 million in resources that you can start applying to the reconciliation list. 21 How large is the reconciliation list? You have that separately, and that is currently \$8. 2 million. Conceptually, however, it might be useful to think about this \$8.2 million as having 22 23 \$3.6 million more. That is to say, this amount that you have deducted from DHHS for 24 rental assistance. And you indicated that you wanted to think about that in conjunction 25 with the reconciliation list. So really the reconciliation list from that perspective would be at 26 \$11.8 million, 8.2 million on the list as you have it, plus the 3.6 million from rental 27 assistance that you discussed yesterday, and if you take that total sum, 11.8 million, as I 28 say, you have \$1.9 million in resources to apply toward it, and the question is, where can 29 the additional resources come from? Now, this is a very tight budget, and you have 30 already made a host of decisions that are based on very constrained resources. 31 Budgeting is not for the faint-hearted, and budgeting is never an exercise in epistological 32 purity, and that's especially true in a year like this when things are as tight as they are. What I suggested here are 2 areas above and beyond those that you've already examined 33 34 that you can look to. Both have pros and cons. One is to increase lapse in county 35 government based on the experience we had in the fiscal 8 and 9 savings plan. You had \$3.6 million in lapse savings in the fiscal 8 plan, and you had 5.5. million in lapse savings 36 37 in the fiscal 9 plan. And keep in mind that these savings plans were mid-year plans. In other words, we're now at the beginning of a new fiscal year, but these savings were 38 achieved in the middle of the fiscal year. I think on the other side of the argument is that 39 we've already taken county government down a great deal. It is the agency of the four that 40 has been reduced the most. Right now, after the final adjustments, the schools, the 41 college, and Park and Planning are all up slightly, but county government actually is in 42

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1 negative territory. In fact, the aggregate operating budget that you are going to approve in 2 all likelihood next week is going to be smaller than the budget you approved 1 year ago, probably by at least \$5 million, and that's, I think, a very clear indication of how stringent 3 this budget is, and that's even after you add back reconciliation-list items, so there is an 4 argument for going up to \$4 million in additional lapse savings, but I don't want to 5 misrepresent the impact of that, and I have included on your--in front of you on the dais, 6 underneath the additional copy of this memo, there's a copy of the budgeted lapse for 7 fiscal 9 and fiscal 10 provided by OMB, and it indicates what the assumptions are. 8 Basically lapse for county government was assumed--or was approved--at 19. 7 million 9 last year, and it's assumed at 20.1 million for fiscal 10. A very small increase as you can 10 11 see, but one of the reasons for that is that there have been an awful lot of positions that 12 have been abolished, and it will be a further exercise in terms of achieving further lapse. My own view is that it can be done. We have used the additional lapse as a margin of 13 14 safety--that is to say when we do mid-year savings plans, and it is--it's possible that we'll 15 have to do one again. We hope not, but we may 4-6 months from now. But this is certainly one area that I think it's legitimate to look at, and the second area comes from my 16 17 conversation with Mr. Orlin as he has worked to reconcile the CIP. This is to defer funding for part of the I.T. college CIP project, which is a total of 8.5 million for fiscal 10, to defer 18 part of it until fiscal 11. Not to delete it, but to defer it, to stretch it out, and in this regard I 19 20 would make the point that we have already, as Ms. Ervin knows in the Education 21 Committee, reduced \$2.4 million from the MCPS tech mod project. That has been done already, but with respect to county government, we have already taken some major 22 23 reductions in DTS and in technology projects generally related to the inception of the 24 MC311 project. We took \$1.875 million, you'll remember, for the fourth quarter fiscal 10. 25 We've taken a host of other reductions in the cable fund, FiberNet, and so forth, and so it 26 seemed to Mr. Orlin and me that from a burden-sharing perspective, it would be at least 27 legitimate to look at this particular project not in terms of deleting it, but in terms of stretching it out, and that would be up to 3.5 million in accordance with the reconciliation 28 29 efforts that Mr. Orlin is making. There are a couple of other areas I think we can look at 30 above and beyond those that we've already taken, and we've taken a great many of them. 31 One was Ms. Ervin's suggestion with respect to DTS, that was \$320,000, and that is 32 actually on the reconciliation list as a negative, and we can look to that. That will have consequences but we certainly can look to that. And then finally, a smaller issue, 33 34 \$237,000. That's the funding for the placeholder for the expanded Personal Patrol Vehicle 35 Program. This would be available if the Council decides to endorse the unanimous recommendation from the MFP committee to defer action on this particular proposal. So 36 37 these would be some additional resources. If we total them up, there's 1.9, or nearly \$2 million, that's already in the bank. Then you've got a potential here of another 7.5 or 8 38 39 million, so you're close to 10 million at least in potential additional resources, and you have between the reconciliation list of 8.2 million and the rental assistance issue of 3.6 40 million, 11.8 million in potential claims on resources. We never, of course, fund the entire 41

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reconciliation list, and as you make your decisions about what you do want to fund, these are the resources that we've identified that might be available to help you do that job.

# **COUNCIL PRESIDENT ANDREWS:**

Thank you very much for that-- I thought very clear explanation of where we are. We are very fortunate to have your good analysis on fiscal matters and others, and thank you for, again, a very good summary and for all the excellent work that's been done by all of the staff on the fifth floor to track the budget and to provide good recommendations to the council. I'll turn to Councilmember Elrich.

### COUNCILMEMBER ELRICH:

I had a question about the lapse. When we were doing the PHED committee, and I think Nancy raised a point about recre--not recreation. About Park and Planning, about the lapse, there's the lapse we approved, and then there's the inherent underlying lapse which seems to be often greater than what we approve, and I guess my question about your lapse assumptions are, are you saying that we could go higher because solely attributable to decisions that were made mid-year for this budget or is there an historic reason? In other words, are we normally lapsing more than what is in this budget, so that taking the lapse higher would just be a closer reflection of what's been reality and practice over the past few years?

### STEPHEN FARBER:

Well, the point I was making has to do with what we've done in fiscal 8 and fiscal 9 in the savings plan where we were able to find additional lapse, 3.6 million in fiscal 8 and 5.5 million in fiscal 9 above and beyond what had already been budgeted. These assumptions, of course, or these actions are not without consequence, and that is particularly true as Mr. Beach has pointed out in a year when we're already pretty constrained in terms of our staffing for county government, but I think what history shows is that it is doable. What it really means is that when we're replacing folks, we take a little bit longer than we would otherwise take. Is that difficult? In some cases I think it certainly would be, but is it doable? I think it is.

### COUNCILMEMBER ELRICH:

I guess my question's a little--I mean, I'm sure you can--we can make anything doable. It's more to the point that, for example, in Park and Planning, they don't deliberately have a lapse which is higher than what we budget, but practice causes that to be the lapse they have anyway. It's just--has nothing to do with trying to make savings or hit a number. It has to do with, no matter what they try to do, they don't meet their target, and I guess my question is, were we to...even if we were to use the lower lapse figure, would they achieve that anyway? Or would they--would there be more lapse than what we're accounting for in the budget, and if that's vaguely predictable, even a portion of it, not all 4 million but some



of it, shouldn't we just take what we're likely to do rather than assume that everything will get filled that could get filled?

34 STEPHEN FARBER:

I think that's hard to answer, Mr. Elrich. I mean, I think it's gonna vary a little bit by department. In some departments, I think it's more important than in others to fill positions quickly. The executive does have transfer authority, as you know, among departments up to 10%, and it seems to me that the executive can utilize that transfer authority so that he can make the rough places plain, as it were, when necessary. In other words, if one department needs a little bit more coverage than others with respect to lapse, he'd be able to do that.

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### JOE BEACH:

Mr. President, I'd like to be able to make some comments here about this. Obviously it's going to be no surprise that we very strongly oppose this. As Mr. Farber pointed out, the county government has contributed to the resolution of the FY10 budget. In the tax supported, we had negative growth. With the council's actions even before this, that would go down even more. I'd point out that this is a 20% increase in lapse. That's gonna have a few, as Mr. Farber pointed out, that's gonna have consequences. Among those consequences will be further stressing the workforce because we're gonna have to delay hiring and filling positions. Already we have folks with the existing hiring freeze doing 2 or more jobs, and it's gonna affect services as well as we're not gonna have positions there to provide services to our residents, and it also, in effect, I think one way to think about this, is it's building in a savings plan into the FY10 budget already, so it's taken away that margin we could have or could resort to during '10 if conditions further deteriorate or during FY10 we determine that we need a savings plan to address the FY11 budget, so...and I would just add to this the council did approve a \$1.875 million cut as part of the MC311 project. Those savings we're gonna have to find, we're gonna have to implement. That's gonna be, again, further stress on positions that would have to be abolished to accomplish those savings, so is it doable? If that's your preparation, we would have to adjust our hiring and our efforts to reflect that, but it will be very difficult to do that. Some of the...this was based in part on the '08 and '09 savings plans, which, you know, we have achieved, but achieved at a cost. For instance, the police department. They have lapsed many civilian positions. Just in '09, they sort of held their breath. They managed within their resources, but it was very difficult to do. To extend that 1 more year is really gonna stress the workforce and put a big burden on services.

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### **COUNCIL PRESIDENT ANDREWS:**

OK. Your cautionary note is noted, but I will say that from the beginning of this budget, the county executive and the county council have had the same framework, which is to protect essential services in the safety net, to hold the line on tax rates, and to avoid layoffs, and from the beginning, we've been on the same page with the county executive

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1 on that. Every councilmember has been supportive of that approach as well, and that's 2 what we've been doing, and that's what we've been able to put ourself in a position to accomplish through a lot of good work with the executive, with our staff, with the 3 community, and while lapse-increasing lapse is not desirable, I think it is better than any 4 of those alternatives that we have managed to avoid because this is a terrible time to lay 5 people off. We don't want to do that. We have a history of treating employees very well in 6 that regard and avoiding layoffs. We didn't lay off any employees in the recession of the 7 8 early nineties. We know that layoffs can be devastating, not only to the individual but to their families, and have a very negative ripple effect on the community, and it's a very bad 9 time to be out there in the job market. We know that there's an increased demand for 10 11 essential services and for the safety net services because of rising unemployment, and 12 we know that the public feels squeezed, and this is not the time to raise tax rates, so those have been the priorities, I believe, of both the county executive and the county 13 14 council throughout this budget, and I believe we've adhered to them, and we'll continue to, 15 but we understand that not all the choices are appealing, and we have to make some tough choices. Thank you. Councilmember Floreen. 16

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### COUNCILMEMBER FLOREEN:

Thank you. On this particular issue, the lapse issue, I'd like to thank Mr. Farber for looking into this. I had asked if you would be able to find a number that reflected what the current actual lapse is. Now, as Mr. Elrich says, we get into this in some significant detail in Park and Planning as we look at, you know, what the projected numbers are and what the actual numbers are. Do you have an actual lapse number?

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### STEPHEN FARBER:

Well, I think perhaps the answer can be found on the reverse side of the sheet I've provided you on fiscal '09 and '10 budgeted lapse. What you'll see for fiscal '10 in the total tax support lapse is that lapse is--

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# COUNCIL PRESIDENT ANDREWS:

Does everyone have this handout?

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# STEPHEN FARBER:

I believe it's right under the...

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# COUNCILMEMBER FLOREEN:

It's the one that looks like this.

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# 39 COUNCIL PRESIDENT ANDREWS:

Yeah, OK.

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1 2 3 4	STEPHEN FARBER: It's, uh, I believe there was a clip attached. You got that? Yeah, it's underneath the additional copy of the memo.
5 6 7	COUNCIL PRESIDENT ANDREWS: OK I see. So is it
8 9 .0	COUNCILMEMBER FLOREEN: Oh, it's attached, yeah. It's actually attached.
.1 .2 .3	COUNCIL PRESIDENT ANDREWS: Yeah, OK.
.4 .5 .6	STEPHEN FARBER: If you'll look at the reverse side, lapse in the second column from the right is 2.5% of total personnel costs.
.8 .9 20	COUNCIL PRESIDENT ANDREWS: Where are you again, Steve?
21 22 23	STEPHEN FARBER: Again, I'm on the reverse side.
24 25 26	COUNCILMEMBER FLOREEN: Page 2 of 2?
27 28 29	STEPHEN FARBER: Yes. Mm-hmm. And down at the bottom, the column, 2 from the right, you see the figure 2.5%, and then go over to the left, and lapse is 2.5% of total personnel costs, so
31 32 33 34	COUNCILMEMBER FLOREEN: I know that's what was budgeted, but the question is, what is it really? Which, bless us all, is not on this list. Anybody know? Joe?
35 36 37	STEPHEN FARBER: I turn to Mr. Beach and Mr. Espinosa on that.
38 39 40 41 42	JOE BEACH: I don't have any specific figure available. I wasn't anticipating the question, but I'd say to the extent that a great majority of county government departments meet their budget that the budgeted lapse is roughly equal to the actual lapse.

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# COUNCILMEMBER FLOREEN:

OK, so the answer is we don't know. And we are able to get greater detail from Park and Planning. But it's a different operation. It's a Park's--That was a Park's conversation and a little different, but it seems to me that...I want to point out, and I thank you. If you do the math, and your summary was terrific. Mr. Farber, then if we are able to give a little bit or find additional resources somewhere, we're down to basically \$2 million of adjustments to the reconciliation list. If we wanted to preserve the housing initiative fund. That's really where we are at this point, so I'd just--that's basically it's the difference between the 11.8 and the 9-point whatever it is, 9.9 or something, so it's a very close number. I know that my colleagues are very supportive of our housing plan, and it's just a question of how we make these hard choices, and I'll just point out to you, we could do this. We're very close, and so I know we're not gonna resolve all this at this moment in time, but I thank you for your looking at these issues because it's clear from the tracking report, every committee has contributed to this effort, to find a way to address service needs while at the same time making some very significant reductions in our spending. So I think that's--It's a real tribute to everyone here, and this map demonstrates that we're really close to being able to address that. I know we don't know what's gonna happen from the state. That of course is the big wrinkle in our conversation. But at least with this particular element of the budget, it looks like we're close to being able to preserve that, and if we can all find within ourselves some way to reconcile our collective objectives as well. So this is a great thing, great document, and very helpful, so thank you, and it seems to me that these recommendations, pretty doable.

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you, Councilmember Floreen. I want to agree very much with your comment that all the committees have worked hard to protect essential services. The committee that you chair did an excellent job of coming up with a plan to restore bus service, for example, which we heard a great deal from the community about, the negative impact some of the reductions would have had, so I think that much good work has been done to respond to those kinds of concerns about the impact of certain proposed cuts on services. Councilmember Knapp is next.

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### COUNCILMEMBER KNAPP:

Mr. President, I appreciate the overview that we received. I just wanted to make an observation as it related to funding...deferring the funding for I.T. for the college. I understand as was presented by Mr. Farber that we have deferred similar items in other budgets. The 1 point I guess I would raise is over the last 4 or 5 years, the committee for reasons historically I can't fully explain, I.T. within the college has always kind of been running behind the level we've been at many of our other departments and agencies, and so we have been trying to slowly catch up, but I think if you look at it and say, well, we did MCPS at a certain amount, we can kind of defer the college 'cause we did the same. We were never funding them at the same level in the first place, and so I think the impact on

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the college's I.T. program, to do a deferral of that magnitude would have much greater consequences because they're much further behind, and so I think we could probably do some of this, but I would caution us to not necessarily look at trying to take all \$3.5 million because they're already in a hole and it becomes just a deeper hole that makes it that much harder to get out of especially given the way their funding is structured from the state. They're always kind of running a couple of years behind and never seem to be able to catch up because they're always the last thing that gets addressed in the state's education budget, and so I think it's an interesting idea. I would just urge us not to necessary look at taking that entire number because I think it will have serious 9 consequences at the colleges because they're already behind the 8-ball. 10

STEPHEN FARBER:

Mr. Knapp, I think that's a good point and that's why I said up to 3.5 million just as on the lapse I said up to 4 million, and on the reconciliation list, of course, we've never funded all of it. The council does make choices, and indeed, you break down a number of the options into pieces so that you can take one traunch or another traunch or whatever, so I think it's really a matter of melding all of this together and finding the right balance, which hopefully you'll be able to do within the next short period of time.

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### COUNCIL PRESIDENT ANDREWS:

Thank you both. Council Vice President Berliner.

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### COUNCIL VICE PRESIDENT BERLINER:

Mr. Farber, help me with this document, if you would, on page 1--I guess it's B, circle B, the resource changes since April 20, 2009. I look at the bottom of that page and I see 10,000,200, and I don't know the relationship of that to your first page and your first line where you say that we are 10.4 million less than the executives. What's the relationship between that 10.2 and the 10.4 number that you identify?

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# STEPHEN FARBER:

Right. The 10.2 million, this is less in resources than the executive. If you'll look on circle A, you will find that very same number.

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# COUNCIL VICE PRESIDENT BERLINER:

Say it again.

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# STEPHEN FARBER:

You will find that same number on line 20 on circle A. That's where that line appears, and 38 again, as you work all of this through, the resources on the 1 hand, that we have less than 39 the executive, and the reductions that we have made that are more than the executive. 40 What that comes out to on Mr. Sherer's spreadsheet shows up on line 37, and that is 41

where you see that we are currently at 10.4 million in the circled figure on the right less in 42



1 our aggregate operating budget at the present time than the executive is in his budget. So

- these numbers...the resources number is part of the picture, but you have to take it
- through the expenditure side as well, and that's where you come out with that 10.4 million in line 37.

4 in line 3

### 6 COUNCIL VICE PRESIDENT BERLINER:

Thank you, and so one of the things I was looking for is where the council has reduced the budget for our expenditure on electricity and energy by a million dollars. Where would I

find that?

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### STEPHEN FARBER:

Yes, and again, our folks have done a great job in keeping up with all of that and you will find that on circle 7. Down at the bottom in line 228.

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### COUNCIL VICE PRESIDENT BERLINER:

16 Got it.

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### STEPHEN FARBER:

And again, the great thing about our tracking system is that it picks up the myriad actions that you take including one of the more recent ones at your suggestion, which is this one.

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### COUNCIL VICE PRESIDENT BERLINER:

With respect to your observation about the reconciliation list that we normally don't take all the items on a reconciliation list. It would also be fair to suggest that normally we have a much larger reconciliation list than we do this year, isn't that correct? What did we have last year on the reconciliation list? Do you remember?

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### STEPHEN FARBER:

I don't recall. It might well have been in the area of \$20 million. We have had in the past sometimes reconciliation lists of 40 million and 50 million, so your point is well taken. This is a very small one by comparison.

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## COUNCIL VICE PRESIDENT BERLINER:

It's a very small one, and I believe that my colleagues have been very careful not to put items on the reconciliation list that we didn't feel very strongly about, and particularly as you observed previously, the number of safety net related items on the reconciliation list is extraordinarily high, so this year maybe we may find that we would take a much higher percentage for--obviously not everything--but a much higher percentage off the reconciliation list than in years past.

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# STEPHEN FARBER:

I think that's exactly right for the reasons you mentioned.

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# COUNCIL VICE PRESIDENT BERLINER:

Thank you, sir.

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# **COUNCIL PRESIDENT ANDREWS:**

Thank you. I don't see any other questions or comments at this point about the overview, so thank you very much for an excellent job, and we'll now move on to the consent calendar, which includes the introduction suspension rules action on the election returns from the village of Drummond, which I think one of our colleagues had the honor of helping to close--

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### COUNCIL VICE PRESIDENT BERLINER:

I can speak, Council President, to the fact that in Friendship Heights, we run clean elections. I was personally there to ensure that the ballot box was not stuffed to begin with and was there to verify the vote totals at the end.

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# **COUNCIL PRESIDENT ANDREWS:**

Very good. All right. And we have the results before us. We also have introduction on supplemental appropriation of county government's FY09 operating budget for the department of transportation, division of transit services, \$382,000 for the transit security grant program, source is a federal grant. We got a public hearing and action on that for June 9. We've got action on the resolution to amend the FY10 transportation fees, charges, and fares. The T and E committee recommended approval of with amendments. We've got on D action on resolution to revise taxi cab fares, which T and E committee recommended approval with amendments. Action item E on the consent calendar is a resolution to establish FY10 solid waste service charges. The T and E committee has recommended approval of that. Action F is resolution to establish FY10 water quality protection charge, and the T and E committee has recommended approval with amendments, and G is action resolution to approve the WSSC system development charge. T and E again. And that is the consent calendar, so is there a motion to approve the consent calendar? [Indistinct] OK. Yes. It's been--you're right. That is correct. It is before us on the committee, so we are ready then--well, the village of Drummond one-was one that came directly, so there's a motion--OK, moved by Council Vice President Berliner, seconded by Councilmember Floreen to approve the consent calendar. I don't see any comments. All those in favor of the consent calendar please raise your hand. That is unanimous, 8-0. The consent calendar is approved. We don't have any bills for introduction, I believe. Is that right? OK, and in terms of calls for bills for final reading, I announced earlier that we're deferring expedited bill 15-09, the recordation tax used for revenue, until we hear back from the state about the memorandum, the waiver request on the... maintenance of effort. And we're deferring the development impact tax bill as well at the recommendation of MFP committee. So what we have remaining on the call of bills for final reading is expedited bill 16-09, Room Rental and Transient Tax Amendments. The

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MFP committee is recommending approval with amendments, and I'll turn to the chair of the MFP committee, Councilmember Trachtenberg.

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# COUNCILMEMBER TRACHTENBERG:

- 5 Thank you, President Andrews, and as noted, the first item on the agenda will be up for
- 6 discussion next week. There is a committee recommendation, unanimous
- 7 recommendation, and the last item is gonna be readdressed in an MFP work session at
- 8 the end of June, and we would hope that council action would take place on it at some
- 9 point in July. But getting to expedited bill 16-09 on Room Rental and Transient Tax
- 10 Amendments, it was sponsored by the council president at the request of the executive.
- 11 Basically it would expressly require brokers of sleeping accommodations, mainly internet
- booking agencies, to collect and remit the county hotel/motel tax. It would also generally
- update the hotel/motel tax law's archaic language which hasn't been revised in many
- 14 years. One of the recommendations provided by the committee is, well, was to make the
- bill effective on June 1 of this year. So that would be again in summary form what the bill
- would do and the recommendation from the committee is to enact with the amendment as
- 17 provided to you just moments ago.

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### COUNCIL PRESIDENT ANDREWS:

Thank you very much for the report. I don't seen any questions or comments on expedited bill 16-09, so the clerk will call the roll.

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### CRYSTAL BROCKINGTON:

24 Mr. Elrich.

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### COUNCILMEMBER ELRICH:

27 Yes.

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### CRYSTAL BROCKINGTON:

30 Ms. Trachtenberg?

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# 2 COUNCILMEMBER TRACHTENBERG:

33 Yes

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### 35 CRYSTAL BROCKINGTON:

36 Ms.Floreen?

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### COUNCILMEMBER FLOREEN:

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# 41 CRYSTAL BROCKINGTON:

42 Mr. Leventhal?

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     COUNCILMEMBER LEVENTHAL:
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     CRYSTAL BROCKINGTON:
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     Ms. Ervin?
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     COUNCILMEMBER ERVIN:
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     CRYSTAL BROCKINGTON:
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     Mr. Knapp?
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     COUNCILMEMBER KNAPP:
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     Yes.
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     CRYSTAL BROCKINGTON:
     Mr. Berliner?
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     COUNCIL VICE PRESIDENT BERLINER:
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     CRYSTAL BROCKINGTON:
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     Mr. Andrews?
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     COUNCIL PRESIDENT ANDREWS:
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     Yes. The bill is approved 8-0. Bill 16-09. All right, we will have-- We do have other bills for
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     final reading, and they are items 11, 12, and 13, but we're gonna have a work session
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COUNCILMEMBER TRACHTENBERG:

committee again for her comments on these matters.

OK, thank you, President Andrews. Well, these, again, are the meaty issues that come before the Management and Fiscal Policy Committee. Before I begin, some brief remarks on each item--items. I want to acknowledge the work of my 2 colleagues, Councilmember Ervin and Council President Andrews. We had a lot of dialogue over everything before us this morning. Countless work sessions, a lot of back and forth, including some this very morning on some issues relating to compensation benefits, but I am very comfortable with the recommendations that are being provided by the committee, and I also want to acknowledge that there was strong consensus in the committee for most of the

action first before we get to those. Compensation benefits for all agencies, and council

which is compensation benefits for all agencies, and all these next measures went through the Management Fiscal Policy Committee, and I will turn to the chair of the

intentions regarding collective bargaining agreements. So we're now gonna go to item 7,



recommendations that I'm gonna provide to you, and I have said quite publicly that it isn't 1 2 often that I am bringing unanimous recommendations on compensation issues, but today I'm bringing you quite a few, and I'm actually very proud of that and proud of the work that 3 was done in the committee that I chair. The first item as outlined by the council president 4 is an overview of compensation benefits for all the agencies. I know Mr. Drummer and 5 Farber are here to help us walk through this conversation. Obviously a lot of what we're 6 talking about is very much dependent on the State Board of Education approval of our 7 8 request for the \$79.5 million waiver relating to the maintenance of effort and obviously that's--we're still not quite sure where we are with that. However, if you look on the packet-9 -again, we have probably 2 packets you could utilize for this morning's discussion. One 10 would be the brief summary which is dated for today, and then of course the April 20 11 12 packet which was used for the committee discussion. I'm gonna reference it, although I'm not gonna read from it. The pay changes are on pages 1-6 of the 20th packet. If you want 13 14 to go back that far, you could also look on page 6 of today's packet, which has a good 15 summary of the pay issues, and obviously the county's approach this year was to fund agency service increments for which about 2/3 of the employees overall are eligible but 16 17 not general wage adjustments. For county government, the recommendation was to 18 support funding for the FY10 increments requested for both represented and nonrepresented employees. Approve the following recommended FY10 salary schedules, and 19 they're listed on pages circle 25-31 of the April 20 packet, and they would include the non-20 21 represented employees, the leadership service, medical doctors, seasonal workers, MCGEO, sheriffs, police management, FOP correctional management and officers, and 22 23 also we would recommend approving the corrected salary schedules for fire and rescue 24 management and the fire and rescue bargaining unit, and that is on circle 2 of today's 25 packet. For Maryland National Capital Park and Planning our commission supports 26 funding for the FY10 increments requested for represented and non-represented 27 employees including funding within the budget for pay changes still to be determined. With regard to the projected 3.75% COLA for the park police in FY10, we are recommending 28 29 that we reduce the budget by \$212,600, the cost of the COLA, and leave to the 30 commission the decision as to where this reduction should be taken. For Montgomery 31 College, we recommend supporting the full funding for the FY10 increments requested for 32 both represented and non-represented employees. For MCPS, support funding for the FY10 increments requested for both represented and non-represented employees, and for 33 34 WSSC support funding for the FY10 increments and comparable increases requested for 35 represented and non-represented employees. Do I have any questions on that?

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# **COUNCIL PRESIDENT ANDREWS:**

Not at this point.

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# COUNCILMEMBER TRACHTENBERG:

No--OK. So I'm gonna go through the retirement program. The committee reviewed a range of issues including the county contribution to the defined benefit employees

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retirement system and the amount for the defined contribution, RSP, and the 1 2 recommendation from the committee was to approve the recommended county contribution of 115 million for the ERS and 20.1 million for the RSP and approve the FY10 3 budgets of the 3 retirement plans. And again, they would be--you would find them on 4 circle 24 of the packet from April 20. Questions? 5

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# **COUNCIL PRESIDENT ANDREWS:**

8 Not yet.

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COUNCILMEMBER TRACHTENBERG: 10 11 No? OK. FY10 county government compensation-related NDAs. We reviewed 7 NDAs. 12 They also are in that April 20 packet that I referenced, and the recommendations from the MFP committee include approving the first 3 NDAs, which reflect annual county 13 14 obligations. Approve the group insurance for retirees consistent with the recommendation 15 on group insurance. Approve the compensation employee benefits adjustment NDA in the amount of \$1,335,890, including the component parts that were broken out in an earlier 16 packet that was provided on April 20. There is 1 exception. For employees in 17 management leadership service who are not at maximum salary make the 1% or 2% 18 performance based on some awards which the executive recommends. Do not approve 19 the retiree health benefits trust NDA, and that is a large \$60 million number for the general 20 21 fund, and this approach, actually, is consistent with the executive's recommended budget adjustments that were provided on April 20, and do not approve their productivity 22 23 enhancements and personnel cost savings NDA, which represents OMB's estimate of 24 FY10 savings from the proposed 2009 retirement incentive program. I would note for my 25 colleagues that there was a preference provided by the executive branch in a memo from 26 Mr. Beach, which is on circles 3 and 4 of today's packet. They are requesting that the 27 estimate in the RIP savings be done by department, and obviously we'll be having a further conversation about the incentive program at the end of this morning's work 28 29 session. So in a nutshell, those are the retirement program recommendations from the

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### **COUNCIL PRESIDENT ANDREWS:**

Keep going.

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### COUNCILMEMBER TRACHTENBERG:

Support the agency group insurance funding request for both active employees and 36 retirees. Again, you can go back to the April 20 packet for further definition on this action. County government approved the recommended expenditures of the employee health benefits self-insurance fund also outlined in the April 20 packet. With regard to the retiree health insurance prefunding OPEB approve the executive's recommended April 20 budget adjustments, and these adjustments eliminate the FY10 tax-supported OPEB contributions for county government, Montgomery College, Park and Planning, and

MFP committee. If there are no comments or questions, we'll go on to group insurance.

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reduce the MCPS contribution to 12.-- well, actually 12 million. And one thing that we have discussed, we did last week, and we've discussed several times within the committee is to make another public commitment to reviewing, again, health plans and basically other options for our agencies to consider. We're hoping to begin that conversation at some point this summer or maybe in the early autumn, but again, those would be the recommendations on group insurance. In terms of compensation issues the committee discussed the management reviews and similar reports that are prepared by agencies. And we also reviewed the funding requests and approved them as well for employee awards and tuition assistance programs. So that is the complete recommendation from the management and fiscal policy committee.

# COUNCIL PRESIDENT ANDREWS:

Thank you very much for those recommendations, and before I go any further, I want to say, because I had a first-hand seat, that I believe the chair of the MFP committee did an excellent job in reviewing not only all the budget items that came through MFP, which were many, but also in reviewing the different aspects of the Compensation Benefits and Collective Bargaining Act. I think you deserve a lot of credit for your leadership of the committee.

### COUNCILMEMBER TRACHTENBERG:

Why, thank you for that. Guess we'll move on to the resolutions that are specific to the collective bargaining agreements for the Fraternal Order of Police, the IAFF, as well as MCGEO. I would call to my colleagues' attention the packet prepared for agenda items 8, 9, and 10. I would also remind colleagues that there are some summaries in this packet for reference purposes that might be useful. The OHR summary on MCGEO is on page 12, the summary on FOP is on 32, and the summary of the IAFF agreement, which just came to us, is on page 49, and I think it's important that my colleagues know those summaries are there. I'm gonna walk us through the packet that was prepared by both Mr. Faden and Drummer. And I would take you probably to the second page right off the bat, and I would suggest that what I'm gonna do is actually go through the items in order of resolution. The first resolution before us is actually for the Fraternal Order of the Police. And the FOP lodge 35 entered into a concession agreement with the executive that postponed the COLA and I believe that would be at 4.25%. Another issue related to police officers receiving 3 more personal leave days each year, and the committee recommendation was to approve that provision. There was also a staff recommendation to require the CAO to report monthly on the amount of overtime needed to maintain regular operations in affected departments, and that was taken as a recommendation. And the last item which we're gonna talk about at some length I would think perhaps would be the other part of the agreement which relates to the utilization of personal patrol vehicles, and for my colleagues, I would refresh memory on current policy which is that PPVs are a fulluse vehicle which can be driven both on and off duty. Typically they're assigned on seniority, and each officer who successfully completes probation in the police officer 1



rank and lives in the county is eligible for a PPV. What came over to us as an agreement 1 2 item was that a PPV would be assigned to an officer who lives outside the county within 15 miles of the border. There is a map on circle 42 which shows that 15-mile radius, and 3 in subsequent conversation around this particular item, there were many questions raised. 4 I would say the bulk of the questions were really specific to the cost estimate of the 5 initiative, the executive branch had provided to us a placeholder of \$237,000 as the cost 6 to implement the program. We asked our staff, and very ably Linda McMillan came up with 7 8 some numbers which suggested that that \$237,000 placeholder amount could easily be in the range of millions of dollars. In fact, she even outlined it. It could be as much as \$11 9 million. So there was quite a bit of dialogue about that. I raised some issues around 10 11 liability in terms of the fact that when vehicles taken out of state, there might indeed be 12 other insurance liabilities that we would need to really have more information on. There was additional conversation on possible tax consequences of an employee's personal use 13 14 of a PPV outside the county, and the unanimous recommendation of the MFP committee 15 was to defer approval of the amendments to article 35 of the agreement until the executive branch is able to provide to us--will explain to us how and at what pace the 16 revised program will be implemented and how much the actual cost will be, and we also 17 would request additional information and evaluation of liability and federal and state tax 18 implications of the amendments, and I would stress again for my colleagues that the 19 recommendation on the personal patrol vehicles was a unanimous decision from the 20 21 committee. I assume there are questions and comments.

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### **COUNCIL PRESIDENT ANDREWS:**

No, there aren't. I would say you did an excellent summary. Just I would add 1 other point, and that is there's also a concern about the policy itself and the effect it would have on our current successful policy that provides a personal patrol vehicle which is a policy that I think makes a lot of sense for officers that live in the county because it enhances police presence in communities within the county, and the concern was this would remove that incentive that is there now to stay in the county and to have--and the benefit that the public gets from that police presence is tangible, and we don't want to lose that. So that was another issue that was raised, but you summarized committee discussion very well and the committee recommendation. Any other questions?

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# COUNCILMEMBER TRACHTENBERG:

Yeah, that would be the standing recommendation on the concession agreement with FOP.

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### **COUNCIL PRESIDENT ANDREWS:**

39 **OK**.

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### 1 COUNCILMEMBER TRACHTENBERG:

- 2 And I do not see any hands or lights, so we'll move on to the concession agreement with
- 3 IAFF, and as I noted in my opening remarks, this was the last agreement that came over
- 4 to us from the executive branch. There would be a postponement of the COLA, the 4%,
- 5 and there were some additional conditions on that. One would be that employees at the
- 6 top of their pay grade would receive 60 hours of compensatory leave in FY10. If you need
- 7 additional detail on that, it would be on circle 6 of today's packet. There was an agreement
- 8 that an ex officio member representing IAFF would be placed on the Board of Investment
- 9 Trustees, and there was also a provision which would allow 48 personal leave hours a
- 10 year, and it wouldn't be limited to FY10. The recommendation from the committee on that
- was to approve that as well. Council staff recommendation was to again require the CAO
- 12 to report monthly on the amount of overtime. So in effect that is the set of
- 13 recommendations that come from the MFP committee that are specific to the agreement
  - that was reached with IAFF.

# **COUNCIL PRESIDENT ANDREWS:**

Councilmember Ervin has a question or comment.

# 1819 COUNCILMEMBER ERVIN:

First of all, let me just piggyback on the comments by the council president on Chair Trachtenberg's leadership on the MFP committee. I think she's done an outstanding job taking us through a very difficult set of circumstances with this budget, so we appreciate your leadership. I know that it has not always been easy, but I think we're getting to the place where the council has been well served by the deliberations in committee, and so that's bringing me to this question, Chair Trachtenberg, regarding the PPV.

# COUNCILMEMBER TRACHTENBERG:

Mm-hmm?

# 2930 COUNCILMEMBER ERVIN:

My question has to do with how long are we going to wait to hear back from the executive branch on this item.

# COUNCILMEMBER TRACHTENBERG:

I gathered from the conversation that was in the committee that there was an expectation that it would be addressed during the collective bargaining process that's gonna take place in the autumn. I think that was the sense that I had as I left the committee. In other words, we weren't giving any specific timetable over it because there was a consensus that it was going to no doubt be part of the conversation when new contracts were entertained in the autumn of this year.

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# 1 COUNCILMEMBER ERVIN:

OK, I think that's really an important point because I would like to get some information back prior to the fall, and I'm wondering if we were able to write that into our committee recommendation that there are some time constraints on this or time limits.

### COUNCILMEMBER TRACHTENBERG:

And also I mentioned earlier at the work session this morning that I wanted to send a letter over relating to different compensation issues prior to the discussions. Again, not requesting that certain things be agreed to, but just itemizing the different issues that have come up before the committee that we know we will have to re-address at some point before next year's budget.

# COUNCILMEMBER ERVIN:

Right, but I want to close by saying this, that every day, more and more information becomes available to us that did not come to us through the executive branch, and because of that, I think that we could have resolved this issue in committee or at full council, and so I see Mr. Adler came to the table, and I'm wondering if there's any way we can get access to some of this information prior to the fall.

### JOSEPH ADLER:

For clarification, if the 15-mile usage of police automobiles is "deferred" and is not acted on, it would trigger-- it would null the agreement that you have in front of you and would trigger the second provision of bargaining, so that it would--a deferment is not without some consequences.

### COUNCILMEMBER TRACHTENBERG:

In fact, I understand that, and I thought as we left the conversation on the agreements, we would talk about what needed to happen, and that was gonna be precisely where I was gonna go.

### COUNCILMEMBER ERVIN:

 In terms of there being consequences, can you spell that out?

## JOSEPH ADLER:

The FOP--if it's deferred and is not--deferment for a couple of days is one thing. Deferment that it's not acted on, we have an MOU with FOP that goes into effect July 1, so if 1 provision is stricken from there or is deferred, the FOP can exercise its rights, can see that as a denial 'cause it's not effective July 1 and can exercise its rights to come to the table and re-open the entire MOU, not just on that 1 issue.



### 1 COUNCILMEMBER ERVIN:

Thank you very much. And this is why I don't think it's as easy as deferment of the issue, and so what's today, Wednesday?

## COUNCILMEMBER TRACHTENBERG:

Right, but the likelihood that we would get adequate detail on the fiscal impact as well as a thorough understanding of liability and tax implications, I think it was the judgment of the committee, if I am not mistaken, that that wasn't gonna come to us by the time we agreed to a final budget document, and I thought we had gone back and forth, and there was some conversation. It wasn't perhaps lengthy, but there was some dialogue about consequence, and I don't think Mr. Adler is suggesting, certainly to the 3 committee members, something that we didn't really wrestle with when we had the discussion, but I do recognize that the point raised by Councilmember Ervin is quite legitimate.

### **COUNCIL PRESIDENT ANDREWS:**

16 OK.

### COUNCILMEMBER ERVIN:

Did Mr. Beach have a comment? I saw you came...

### JOE BEACH:

Well, just as far as the fiscal impact. I just note that council staff did do an excellent analysis. She provided the council with 2 options, 1 of which, albeit on the low end, did validate the fiscal impact that we provided to the council. We felt that there were too many variables in terms of mileage and usage and attrition in the police department to provide a more specific impact, and we were going to monitor it during the year to see if we have additional information. Now, if we have to go back, as Mr. Adler said, and rebargain and restructure the agreement, when we could provide that fiscal impact would depend on when we could come to an agreement and what the terms of that agreement were.

### COUNCILMEMBER TRACHTENBERG:

Right, and I know that when we talked about this in committee, and I'm sure both Councilmember Ervin and council president recall we did ask--I did ask staff what could be amended in the resolution language that would actually provide for a deferral, so I wonder if Mike or Bob want to address that. In other words, what legally this body would need to do in order to pull this out of the resolution and defer action on it, whether it be for a week, whether it be 30 days or longer?

### MICHAEL FADEN:

The resolution before the--



### 1 COUNCIL PRESIDENT ANDREWS:

Mr. Faden, can you move the mic a little closer to you? There you go.

### MICHAEL FADEN:

Resolution for the council, which is on circle 62, 63, key language on circle 63 in your packet does provide a deferral of this item. It does not give any specific date. Also, this resolution, because it's a council action resolution, isn't necessarily tailored to directing the executive, but you can certainly--if you could probably do that here, you could certainly do that in the operating budget resolution to direct them to come back with the information you're looking for by a given time. More broadly when you have this kind of last-minute action, the process is structured so that sometimes this action will extend past the operating budget approval dates. That's inevitable. We think really can't be helped.

### **COUNCILMEMBER TRACHTENBERG:**

Did we not last year around the Board of Investment Trustees defer action on that as well?

### MICHAEL FADEN:

You did.

# COUNCILMEMBER TRACHTENBERG:

Mm-hmm. OK. So we've done that before and typically we don't set a timetable, if I'm not mistaken.

### MICHAEL FADEN:

That's correct.

### COUNCILMEMBER ERVIN:

But did that require a reopener, too? So you went back to the bargaining table-

# MICHAEL FADEN:

In that case, the union did not opt to treat the deferral as a rejection. The reopener would happen if the union, which I believe they're probably authorized to do under the law because of the time schedule and the law. If they treat the deferral as a rejection, that could trigger a reopener. In that case last year, that union did not do so. On this case, it's also up to the union to decide how it wants to treat it. Whether this PPV provision is an economic or a non-economic term of the agreement is relevant because Mr. Adler cited the provision of the FOP agreement which reopens the entire agreement if an economic term does not meet council approval, I don't know whether this would be considered an economic term. We've also got questions as to the validity of that provision in light of the common collective bargaining law, but that's a legal discussion probably for another day.



# 1 COUNCILMEMBER TRACHTENBERG:

Mm-hmm.

# COUNCILMEMBER ERVIN:

So where are we on this? We're just-- the committee made its recommendation...

### COUNCILMEMBER TRACHTENBERG:

Correct.

### COUNCILMEMBER ERVIN:

...which I concurred with at the time, but again, we're dealing in real time now, and every day there's a new development, and I had a recent conversation with a member of the FOP, which is why I'm bringing this up, so if we're comfortable with the FOP's option of reopening this agreement to not only deal with this issue, but it could be others, and so if this is the will of the body, we'll abide.

# COUNCILMEMBER TRACHTENBERG:

To recap just so that we somewhat stay in order, it sounded like we were comfortable with the resolution for an IAFF, and we jumped back to the FOP, and we now are looking at the PPV policy, and no--given what the comments provided by my colleague, I would ask for some input from the body as to, you know, what is the comfort zone with this. We do have a standing committee recommendation to not support the PPV policy as outlined in the concession agreement sent over by the executive--

# COUNCILMEMBER ERVIN:

We didn't agree to not support it. We, the committee, recommendation to defer.

## COUNCILMEMBER TRACHTENBERG:

To support it at this time, we defer it, but we did not give, as you note correctly, any specific timetable on that, and as Mr. Faden outlined in the resolution, you know, there is mention to that but without any specific information on a date when the executive branch and FOP need to return anything to us.

# **COUNCIL PRESIDENT ANDREWS:**

Right. I don't believe we gave a timetable last year either on the deferral on the Board of Investment trustee issue, so this is not different from that. Councilmember Knapp.

### COUNCILMEMBER KNAPP:

- Mr. President, I just wanted to follow up, because I've gone through the packet and I've
- 40 heard the presentation from the committee chair that I understand we need additional
- 41 fiscal analysis or information from the executive branch, and I got to scratch my head a
- little bit, because with everything we do we get a fiscal statement that lays out multiple



years as to what the assessment is from the Office of Management and Budget as to what the implications for said actions will be, and so when we have something that is a fairly concrete activity--we know how many police officers we have, we know how many vehicles we need, and we can only get a \$237,000 number and we can't get anything beyond that, I gotta kind of ask why? What--what--what...

### JOE BEACH:

Well, as I just previously explained to the council, we felt there were too many variables and the implementation of this program and including-- We know the number of officers, but there's a lot of attrition in the officer ranks. They move in and out of the county, and also mileage and usage is a big variable that would affect both the maintenance and the use of fuel in this, and so we felt it was too speculative to provide anything more specific, and as I pointed out before, Council staff estimate did on the low end validate our cost estimate.

### COUNCILMEMBER TRACHTENBERG:

Right, and I see that Ms. McMillan--

### COUNCILMEMBER KNAPP:

So--so...

### LINDA MCMILLAN:

Right. Just as council staff said to the committee that this was a highly unlikely scenario if it would require that almost all of the current fleet cars be allocated as PPVs.

### COUNCILMEMBER KNAPP:

I just--It kind of calls into--I mean, we have lots of fleet vehicles. We have lots of folks that we do stuff--I mean, we've got--we do this all the time. I mean, this is...Presumably our budget is based on these projections throughout what we've been approving, and now this one we have lots of variables that we can't figure out beyond next year?

### JOE BEACH:

I would only say that sometimes we can take assumptions that we're comfortable with. In this case, it relies--we'd be speculating about changes in behavior that would result from this expansion and the use of the program which we just thought would be something that we more should monitor and track rather than guess at in the budget.

### COUNCILMEMBER KNAPP:

Pretty much we just said it's gonna cost a quarter and it could cost a whole heck of a lot more but we're not gonna say that because--Even though, even though I think we've been chastised 3 times in the last 7 days from the county executive in various letters saying don't do anything that will have great implications to next year's budget. Meanwhile, we



1 have a provision before us that could potentially have great implications for next year's 2 budget and beyond, and we have no assessment from the executive branch as to the implications of that. 3

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### JOE BEACH:

OK, couple of things. First of all, I'm sorry you felt chastised by these memos, it's just the executive--

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### COUNCILMEMBER KNAPP:

I didn't feel chastised. I'm pretty sure that was the language that was used.

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#### 12 JOE BEACH:

No. We meant to advocate for our priorities and defend the executive budget, which I think we respected in this process.

## COUNCILMEMBER KNAPP:

Ha ha ha! 17

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### JOE BEACH:

Just a couple of things to point out. We do not believe in Ms. McMillan's analysis. The high option was acquiring additional vehicles. We did not think that that was necessary given the current size of the police PPV and fleet that that would be necessary to implement the term of this agreement. So yes, this could have larger out-year impacts, but at this time we didn't feel like we could provide that with confidence.

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### COUNCILMEMBER TRACHTENBERG:

Mm-hmm.

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### COUNCILMEMBER KNAPP:

Mm-hmm.

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### COUNCILMEMBER TRACHTENBERG:

I see that Linda had wanted to make a comment and then Valerie had wanted an FOP rep to actually make some comments, but, Linda, could you respond?

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### LINDA McMILLAN:

37 I just want to say I was asked to try to provide some fiscal parameters about this proposal since we did not have anything other than a placeholder from the county executive, and 38 the fiscal impact that I provided was based on the current allocation of cars within the 39 overall police department fleet, and so I provided the committee with, frankly, a low end, 40 which was, in fact, about \$237,000, which assumed that no new cars would need to be 41 purchased, and it would assume that 183 of the current 281 fleet cars would have to be

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allocated as PPVs. This would leave less than 100 in the general fleet. The general fleet has to be available for all police officers who are not yet eligible to have a PPV because they haven't completed their Police Officer I period and to have cars available for when other people's cars are in for repairs or maintenance or other purposes. I don't have a way, because I don't have access to the information, to know how many of the 280 cars could be allocated, but I don't think you could be left with less than 100 in the general fleet. But that's what you would have to do under the analysis that I provided to only be looking at a mileage number that came to the 237. On the other end, I also said to the committee, the other end was a highly unlikely scenario, which was that you would have to buy all cars. You would have to go out and buy all these cars, and that got to a very high number of \$11 million, which I did share with the committee. I thought was also very highly unlikely. But the question is how many cars do you need to purchase? And it's a number in between. I also did share with the committee that for the single officer fleet vehicle program that money was approved in the FY09 budget it was assumed that 30 of 50 new cars being purchased would be needed for that, but all 50 are being allocated for that, and because each new car is relatively expensive in the first year because you have 16 to equip it with radios and computers and the whole thing, it's about a \$50,000 cost, so even if it's only 10 or 20 cars that you need to buy, given the fiscal constraints that you're 18 under in the budget, you know, that's a fair amount of money to be off by, and so the question is, is it really something that would be a \$2 million or \$3 million cost, you know, to add the right number of cars? That may be where it really is. It certainly isn't 200 in my estimation. It certainly isn't \$237,000. It certainly isn't \$11 million. It is somewhere in between, and I was not able to provide what that number might more reasonably be because we didn't have any other information to share with you.

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### JOE BEACH:

If I could just add to that, our analysis of the police inventory of vehicles, including assigned PPVs, fleet vehicles, and other time and material vehicles that they would be able to manage within that current inventory to implement the provision of the agreement...without adding additional cars.

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### COUNCILMEMBER TRACHTENBERG:

Well, I guess before we actually have a response from FOP, another issue that I would just put on the table for colleagues, I had mentioned it in remarks earlier, that one of the requests that I had made, and I believe I had made it on April 20, was for a review of the liability implications of the provision, and I'd asked specifically that the county's risk management staff provide that, and as far as I know, we still haven't received that report, either, so there certainly is concern over the fiscal aspects of this, but also there was concern raised on liability as well, and I think it's important to note that for public conversation.

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### 1 COUNCIL PRESIDENT ANDREWS:

2 Let me add, I think the placeholder, the amount that was provided there was just completely inadequate in terms of what the council needs to make an informed decision 3 about the implications of this proposal, and under the law, we're required to receive a 4 fiscal analysis for any estimated costs of a provision, of a bargaining agreement, and we 5 haven't got it, and we need it, and we need it not just on this, but whenever there's 6 something that's in that range. This is just--we don't know the assumptions. They've not 7 been laid out. Our staff, Linda McMillan, did an excellent job in laying out what she 8 thought the assumptions were, and I will leave it at that. 9

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### **COUNCILMEMBER TRACHTENBERG:**

12 Mm-hmm.

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### 14 DENISE GILL:

15 Good morning.

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### COUNCILMEMBER TRACHTENBERG:

An Introduction.

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### DENISE GILL:

Denise Gill with the FOP.

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### COUNCILMEMBER TRACHTENBERG:

Mm-hmm, mm-hmm.

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### **DENISE GILL:**

It's our position through the bargaining that there is no requirement to purchase new vehicles to implement this program, and... that people who would otherwise already have a car...they would just have extended use of the car and that vehicle implementation would occur as it normally occurs, so people who reside in the county would get a car first...under the normal PPV provisions. Purchasing new vehicles would occur normally as it does now. So, if there needs to be a side letter written to clarify that this agreement doesn't require the purchase of any new vehicles to implement it, then certainly we could do that.

# JOSEPH ADLER:

- 37 And that the MOU does not, again, does not require purchase of additional vehicles.
- There are 2 programs for the police department. One is a single officer fleet vehicle
- 39 program, the other one is this PPV. This expands the PPV program but does not require
- 40 additional purchase, and under the MOU, the council can set a specific limit on
- 41 appropriated funds for this. Again, there's no requirement for language, so we maintain
- 42 that the low end--it may not be 257,000. It's certainly not gonna be somewhat high

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because we're not required under--The county is not required to purchase additional vehicles to implement the program. It's just the pool of folks available as the cars become available is expanded.

### COUNCILMEMBER TRACHTENBERG:

I wonder if we could hear from staff about beyond the purchase of vehicles, the other operating expenses? In other words, there's something to discuss here around fiscal obligation beyond just the purchase of vehicles. Am I correct, Linda? Maintenance and insurance?

### LINDA McMILLAN:

Well, this depends really on whether you're expanding the fleet. If you're not expanding the fleet and the council could also specify what a number, that the current number of PPVs is in fact the number of PPVs for fiscal '10 and then there would be no additional cars. Then in fact if people were allowed to have full usage in the broader area, there would be some additional mileage associated with that as Mr. Beach said, that it would be a change in the--for every new car that you expand, you do have the \$50,000 initial cost, and then you have a cost--in fact, the cost I had in my memo was an older one. I understand--I had \$8,500 a year, but it's really closer to about \$10,000 a year of the ongoing cost for operating a car, which consists of the fleet management charge-backs as well as the mileage that's generally associated with a PPV, but the current collective bargaining agreement does allow the council to set budgetary limits on the number of PPVs, and if you wish to do that at the current allocated number, which is 716, which was the number that the committees were provided with both in the police department budget and the MFP budget, then you would not expand beyond that number.

### COUNCILMEMBER TRACHTENBERG:

Well, I wonder if we can't entertain some language from staff that would do what is clearly on the table right now as a potential solution here, and I would also state quite publicly that it would seem to me, given that this issue was before the committee that I chair, I'm not quite sure why we couldn't have had this conversation 2 or 3 weeks ago.

### COUNCILMEMBER ERVIN:

Madam chair, again, as I said, a lot of this information keeps coming to us, and we're dealing with it as we get it, and I appreciate your leadership here, but it seems to me, thank you, Officer Gill, for coming to the dais, because this was bargained in the agreement. The FOP, my understanding, is never had the intention of going out and purchasing, having the county go out and purchase x amount of new vehicles. Anyway, I think that you did a great job describing what actually occurred and your understanding of what actually occurred in bargaining, and I want to thank our staff who brought all of this to our attention in terms of how we figure out what the cost is going to be. I think we're in a new decision point right now hopefully, and I appreciate you, Chair Trachtenberg, trying to



move forward to come to some resolution here because if we would have had this information prior to today, maybe we'd have made some different decision.

LINDA McMILLAN:

I don't know whether also the intent would be for the side letter to address some of the liability concerns because I believe that they're different--whether the officer is driving in the county, in the state, or out of state, and I think that those were very important issues raised at the committee level in terms of what the liability and the cost associated with liability might be.

### **COUNCILMEMBER TRACHTENBERG:**

Right, and tax implications, I think that was the other thing that was raised in the committee as well. So I again would look to colleagues to see where people are at this point, but I think it's clear that both Councilmember Ervin and I would be comfortable with altering some of the language so that it's specific to the utilization of the current fleet but not, you know, dependent on the actual purchase of additional vehicles.

### COUNCIL PRESIDENT ANDREWS:

Councilmember Elrich.

### COUNCILMEMBER ELRICH:

It's been a really interesting discussion as a sidebar. I guess I would like information on what is the optimal size or whatever it is you need for reserve for both people who aren't PPI and a reasonable number of vehicles to keep in reserve for breakdown. I mean, I have no idea what that is. I don't know whether 100 vehicles is gonna give you sufficient coverage or if that's gonna create a problem. I think beside the discussion about a side letter is absolutely appropriate and I'm glad that everybody is amenable to that because I think that's key to making this happen. I think a lot of us looked at this as how are we gonna buy all these vehicles, and somehow fit it in \$200,000 a year. That doesn't seem very likely. But I do think we need more information, and I guess it's probably a silly question, but does the county get to ever reopen if the thing costs a whole lot more than you thought it was gonna cost?

## COUNCIL PRESIDENT ANDREWS:

It won't cost more than the estimate because I will make a motion that I hope the council will support that not a dime more than \$237,000 would be spent on it since that is the fiscal estimate that we have from the executive about this program. We are gonna get this information back, and we'll look at that in the context of the operating budget. I won't make the motion at the moment, but--

### COUNCILMEMBER ELRICH:

42 I was gonna say...



### COUNCIL PRESIDENT ANDREWS: 1 2 Mm-hmm. 3 COUNCILMEMBER ELRICH: 4 I think it is frustrating to not know what the out-year costs are going to be without more 5 certainty than this because everybody keeps saying next year it will be worse, and no 6 one's expecting any remarkable return of revenues in the kind of quantity we need 7 anytime soon, so, well, adding a couple hundred thousand dollars a year is probably not a big deal in the scheme of things; adding \$11 million a year would be a really big deal, and 9 it would be nice to know where the number lies between 200 and 11. It's a rather large 10 11 gap. 12 13 LINDA McMILLAN: 14 It was staff's comment that the number does lie in between the 2, and that the 11 million 15 was also unrealistic, so I do want to make sure you understand that. 16 COUNCILMEMBER ELRICH: 17 18 Yeah, but where it lies is important because 10 is also not very... 19 20 LINDA McMILLAN: 21 Very important. 22 23 COUNCILMEMBER ELRICH: 24 Right. 25 26 LINDA McMILLAN: 27 Because again, the cost of each car, especially when you have to purchase it, it adds up very quickly. So the difference between 10, 20, or 30 cars can make a big difference. 28 29 30 COUNCILMEMBER ELRICH: 31 And speaking of information, is there any data on how long PPVs last versus how long the 32 other vehicles last? Do those vehicles need to be rotated more quickly than the vehicles that aren't for PPV use? 33 34 LINDA McMILLAN: 35 36 We can get you the information on the replacement schedules. 37 COUNCILMEMBER TRACHTENBERG: 38 39 That would be useful. 40

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COUNCIL PRESIDENT ANDREWS:

Yeah. Councilmember Knapp.

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### 1 COUNCILMEMBER KNAPP:

Thank you. I appreciate the motion we're making, but I just want to say--

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# COUNCIL PRESIDENT ANDREWS:

No. it's not on the floor at the moment.

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### COUNCILMEMBER KNAPP:

8 OK, OK. 'Cause I guess what we asked for was some more information and since the committee recommendation was deferral, but we had, I think, a more concrete request for 9 information as relates to a side letter as proposed by Officer Gill and fleet...replacement 10 11 schedules and all of those types of things, if we could actually get that information, since we've deferred a number of things already, then we could probably actually be in a 12 position to make a better decision in the not-so-distant future. Those would seem to be 13 14 fairly concrete items that could be costed out and could be looked at and could be 15 presented back to the council I would assume in a fairly short time frame, I would hope.

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## COUNCIL PRESIDENT ANDREWS:

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### COUNCILMEMBER TRACHTENBERG:

I wonder, can we get the letter from risk management, say, you know, by next Tuesday? I mean, that would be fair. In other words, give us as much definition on the items that have been raised in the last 10 minutes and provide it by Tuesday of next week and include the letter from the FOP as well. I mean, obviously it would be useful if we could get it by the end of the week, but even if we got the information by Monday, I think that might be sufficient.

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# **COUNCIL PRESIDENT ANDREWS:**

Mm-hmm, I think so. All right--

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### MICHAEL FADEN:

I should just caution everybody that under the law, you've got to decide--

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# COUNCILMEMBER TRACHTENBERG:

35 Act on these by the 15th.

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# MICHAEL FADEN:

...act on the resolution by the 15th. If you do defer in the resolution, you of course cantake it up at any time after that.

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### 41 COUNCIL PRESIDENT ANDREWS:

42 OK, Councilmember Leventhal.

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### 1 COUNCILMEMBER LEVENTHAL:

Well, a couple of things. First, parliamentary inquiry--what is now before the council?

### COUNCILMEMBER TRACHTENBERG:

The recommendation of the committee and clearly it's evolving. No motion has been made yet to alter it.

#### COUNCILMEMBER LEVENTHAL:

So the--I'll ask the chair of the MFP committee, and I appreciate her hard work, the simple decision of the committee was to defer the matter of the PPVs, and that is what is now before the council.

### COUNCILMEMBER TRACHTENBERG:

Correct.

# COUNCILMEMBER LEVENTHAL:

17 OK, thank you.

### COUNCILMEMBER TRACHTENBERG:

What we're trying to define is how we are deferring it. If we are deferring it longer than just a few days and it would appear to me from the fruitful conversation we've had what we're really looking at is only deferring it till next Tuesday, and so now we have to decide in terms of a mechanism. We have to define how we do this because we are required to make a decision right now, by May 15, but we could change that.

#### COUNCILMEMBER LEVENTHAL:

OK, I'm always grateful for the in-depth work of Linda McMillan, but it does seem to me that Linda McMillan has volunteered to answer a number of questions that more appropriately the executive branch ought to be answering. So I just want to make that general observation. You're sort of rushing in to say I'll get you that information, and it seems to me it ought to be OHR, OMB, Chief Manger who ought to be getting us the information. Along those lines, I have a question, and my question is, what are the takehome vehicle privileges now available to officers who are not part of the bargaining unit, management officers? I'd like an answer on that. I don't need it right now, but I mean, if we're assembling--you know, we're asking a lot of questions, and--

# **COUNCIL PRESIDENT ANDREWS:**

Right, I think that's a good idea. Let's assemble all the questions at one time and, uh, or within the hour or 2 for--



### 1 COUNCILMEMBER LEVENTHAL:

Just on that point, were there arrangements or agreements made with officers in management in return for getting these take-home vehicles? What's the nature of that? I had a conversation with Chief Manger about that several days ago, so again, I'm not asking for an answer right now, but as we're compiling information about this whole thing and how it's going to work, I'd like to know how is it working now and what is the county getting in return now for the take-home vehicles that are available for management officers and precisely the rules with respect to officers in management in terms of being able to drive outside the county and use the vehicles for personal use. Again, I'm not asking for the answer to the question now. We'll assemble the answers to all these questions, I guess, in 1 package.

### JOE BEACH:

Some of that was in the packet, so...looking up the page number.

### **COUNCIL PRESIDENT ANDREWS:**

OK, and if anyone has any other questions, please give them to me, and we will get them over to the executive branch. Thank you. Councilmember Knapp?

#### COUNCILMEMBER KNAPP:

I just want to, at this moment, and I know the council president has done this through our public hearing process and others, but to recognize the willingness of our employees to actually engage in this dialogue with us, I think it's important as there have been lots of characterizations over the course of the last many months, and I think that as we work together collectively, we can get to solutions, and I think the last 40 minutes have been an example of that, getting the right people at the table. The problem we've had has been lack of information through intermediaries. It hasn't been a lack of willingness on the part of people actually engaged in the dialogue, and so whether it's through COLAs or through this discussion to get to a better resolution, I think people are willing to engage as long as we're willing to communicate, and I just want to take this opportunity to thank our employees and the representatives for doing that because I think that's helped us basically get to the next point in this conversation, which hopefully will allow us to make a decision. So I thank the council president, the chair of the MFP committee, and our employees for allowing us to engage in that dialogue because I think it gets us to a much better outcome for our county.

# **COUNCIL PRESIDENT ANDREWS:**

Thank you, Councilmember Knapp. Councilmember Floreen.



1 2 3 4	COUNCILMEMBER FLOREEN: Thank you. So I have a simple question. What is onbeing proposed at this point is that we defer this element until Tuesday in order to determine whether or not we agree with this \$237,000 number?
5 6 7 8	COUNCIL PRESIDENT ANDREWS: Well, we have 3 resolutions.
9 10 11	COUNCILMEMBER FLOREEN: No, on this particular point. Is that I just want to be clear. That's what this is about?
12 13 14	COUNCIL PRESIDENT ANDREWS: Yes.
15 16 17	COUNCILMEMBER ERVIN: Yes.
17 18 19 20 21 22	COUNCILMEMBER FLOREEN: That's it. OK. And we will get everybodywe will get the police to tell us that that they're not asking for more vehicles and the county to tell us that that's their estimate, and Linda to disagree. Is that right?
23 24 25	LINDA McMILLAN: I'd be happy to agree if I knew what the assumptions were.
26 27 28	COUNCILMEMBER FLOREEN: I'm just wondering what more information are we gonna get?
29 30 31	LINDA McMILLAN: We're looking for information on the liability implications.
32 33 34 35	COUNCILMEMBER FLOREEN: The liability of the provision. So we'll ask the county executive staff to tell us what their estimate is?
36 37 38	LINDA McMILLAN: We already requested from Risk Management
39 40 41	COUNCILMEMBER FLOREEN: So, but that's really it.

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### 1 MICHAEL FADEN:

It involves both Risk Management and the County Attorney's Office to tell you long-term what the risks are and the nature and extent of them from this expanded personal use of county vehicles.

#### COUNCILMEMBER FLOREEN:

OK, so that's the discreet issue. That's all I want to know. Thanks.

#### COUNCIL PRESIDENT ANDREWS:

Thank you.

### COUNCILMEMBER TRACHTENBERG:

Well, I'm assuming we can move forward on the concession agreement with MCGEO. And I would note for my colleagues that there are items coming up for discussion later relating to imputed compensation and the retirement incentive program, and rather than raise those right now, I think it would be better to bring them up in the context of the bills.

### **COUNCIL PRESIDENT ANDREWS:**

OK.

# COUNCILMEMBER TRACHTENBERG:

Why don't I just go through the other agreements that were set with our MCGEO leadership, and 1, I guess, item beyond the buyout and the imputed COLA would be employees at the top of their pay grade would receive 60 hours of compensatory leave. Again, that would be identical to what was agreed to with the IAFF. I also would acknowledge--I forgot to do this as I began--that the COLA that was not taken would have been, if actually exercised, it would have been for 4.5%, so that was what was given back, and there were a series of things as I have suggested that were agreed to. Also there was an agreement reached on representation on the Board of Investment Trustees for I guess a 3-year term, and it's referenced on page 4 of the packet under the language of ex officio members. And I think aside from the 2 items that I've raised about the imputed compensation and the buyout incentive program, those would be, in a nutshell, what other items were agreed to and the concession items provided to us by the executive branch.

#### **COUNCIL PRESIDENT ANDREWS:**

OK, all right, I don't see any questions at this point on that. I think we have the resolutions before us--it's 7, 8, and 9. If I'm not mistaken, it would be in order now to--

### COUNCILMEMBER TRACHTENBERG:

8, 9, and 10.



#### **COUNCIL PRESIDENT ANDREWS:** 1 2 I'm sorry. Yes, 8, 9, and 10. To take up the resolutions and then to continue with the rest of the agenda. So, why don't we go back to resolution number 8, and Mr. Faden, you're 3 looking like you want to say something. 4 5 COUNCILMEMBER TRACHTENBERG: 6 7 It could wait until Tuesday. 8 MICHAEL FADEN: 9 10 Waiting to see where you go next. 11 12 **COUNCIL PRESIDENT ANDREWS:** 13 Oh, all right. 14 15 COUNCILMEMBER TRACHTENBERG: Right. 16 17 **COUNCIL PRESIDENT ANDREWS:** 18 19 OK. 20 21 COUNCILMEMBER TRACHTENBERG: Yeah, wouldn't it make more sense to, you know, come back to these once we've done 22 23 everything on Tuesday? In other words, I went through them--24 25 MICHAEL FADEN: 26 No. Well--27 28 COUNCILMEMBER TRACHTENBERG: 29 Oh, that's right. We have to do them. I keep forgetting. By May 15. So how do we handle 30 that, Mike? 31 32 MICHAEL FADEN: Let me suggest, you can split them up 3 different ways. IAFF is just an approval. You 33 could do that. That has no complications. You could do that now if you want. FOP, the 34 only issue is the PPV deferral, which you've just discussed. You can do that one now if

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holding that one until you decide what you're gonna do on that issue in the context of the bill.

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41 COUNCIL PRESIDENT ANDREWS:

42 OK.

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you want. MCGEO, the only non-approval was the deferral of the retirement incentive

plan, which you're gonna discuss in the context of bill 10-09 shortly, so I would suggest



### 1 COUNCILMEMBER TRACHTENBERG:

2 Sounds like a plan.

### STEPHEN FABER:

Mr. President, I'd amend that perhaps in just one respect. I think the IAFF agreement, in fact, I guess all 3 had the imputed compensation in it.

# **COUNCIL PRESIDENT ANDREWS:**

Correct.

#### 11 STEPHEN FABER:

And that, I think maybe the best thing to do would be to take up the bills because there you join the issues, and then you can circle back to the agreements, and whatever you decide with respect to the bills, you can confirm in the agreements. I think that would be a simpler way to proceed.

### MICHAEL FADEN:

Good point.

#### COUNCIL PRESIDENT ANDREWS:

All right, well, let's do that. Let's move on to item 11 then.

### COUNCILMEMBER TRACHTENBERG:

Which again has been the object of great conversation within the Management and Fiscal Policy Committee. And we met again this morning. This item had been discussed 3 or 4 times in work session. There was, as Mr. Adler correctly noted earlier, a rather stern request made by the committee chair that something be agreed to, and we received such terms yesterday afternoon, and what I'm gonna ask is that Mr. Drummer actually walk us through the packet of what was agreed to. In earlier conversation, the 1 recommendation that the committee was able to identify was that we would add a group G to the bill for IAFF, correct?

# ROBERT DRUMMER:

That's correct, yes.

### COUNCILMEMBER TRACHTENBERG:

That was the 1 thing that we were able to reach consensus on, but the general issue of imputed compensation we had not, so if you could, Mr. Drummer, explain just very briefly what was agreed to, and I know we have representatives from MCGEO here in particular, and what I'm gonna suggest is that Mr. Renne come on up to the table. I have a feeling he'll have some comments he'll want to make about this.



### ROBERT DRUMMER:

2 Thank you. The bill as introduced provided for what we call imputed compensation, which is the tail-end of the cost-of-living adjustment for employees in the defined benefit plan, 3 what we call the Employees Retirement System, the ERS. And it treats the regular 4 earnings for fiscal year '10 as if you got the wage adjustment, so in the defined benefit 5 plan, when you're ultimately--when you retire, your retirement benefit is based on your 6 years of service with a multiplier based on your 3 average--or your 3 highest years of 7 earnings. The...At the committee meeting, it became obvious that there was a disagreement with MCGEO over whether this provision was to apply to their members 9 who are not in the ERS but were in the defined contribution plan, the retirement savings 10 11 plan. This morning we heard that there was an agreement between the executive and 12 MCGEO to create for the retirement savings plan the defined contribution members a onetime for fiscal year '10 boost in the contribution. The county normally contributes 8%. The 13 boost would be an additional .36%. That's calculated at the normal 8% contribution times 14 15 the 4.5% cost-of-living that they postponed. Comes out to .36%. It would affect only fiscal year '10--the fiscal year '10 contribution. It's a one-time contribution. And the committee, 16 17 uh... the committee bill, as it came out this morning, and it was just handed to you--I just drafted it this morning--18

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#### COUNCILMEMBER TRACHTENBERG:

Ha ha! Thank you, Mr. Drummer.

#### ROBERT DRUMMER:

adds both--first, it adds Group G, the firefighters, which the Chair already mentioned was agreed on unanimously. And all of their members, I believe are in the ERS, so they're added to the original bill...and adds 2 new sections to make sure that the one-time contribution that was mentioned that was provided for in this morning's agreement for people in both the Retirement Savings Plan and the new Guaranteed Retirement Income Plan, which is going to be set to begin July 1, would get that .36% additional one-time extra credit in their account, essentially. So, that's what the bill does that's in front of you. The amendments would add in the RSP and the GRIP and Group G. And...

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### COUNCILMEMBER TRACHTENBERG:

And there was a committee recommendation. It was 2-1, the Council President had a different take--wanted to limit just to FY10, and I wonder if he wanted to make some comments at this time.

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### **COUNCIL PRESIDENT ANDREWS:**

No, that describes it.

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### 1 COUNCILMEMBER TRACHTENBERG:

2 Yeah, OK. And so that is the standing recommendation from MFP, which is basically to

3 support as revised the bill from the Executive Branch as agreed to-4

#### ROBERT DRUMMER:

One thing I left out is we also got a fiscal impact statement this morning--

#### 8 COUNCILMEMBER TRACHTENBERG:

9 That's right.

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#### 11 ROBERT DRUMMER:

We're adding the retirement savings plan. And the Executive has requested and the bill is drafted to give the same .36% boost to nonrepresented employees in the Retirement Savings Plan or the GRIP. The fiscal impact for that is--I should have mentioned this earlier. The fiscal impact for that is believed 904,000 for both--

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### COUNCILMEMBER TRACHTENBERG:

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#### ROBERT DRUMMER:

903,000 for both represented and nonrepresented. However, the money is going to be paid out of--going to be paid in the second pay period in Fiscal Year '11. So it's not actually Fiscal Year '10 money. We're effectively advancing money from Fiscal Year '11, this 903,000, to help balance the FY10 budget. And that's what the bill would do.

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#### COUNCILMEMBER TRACHTENBERG:

Mm-hmm. Mm-hmm.

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### **COUNCIL PRESIDENT ANDREWS:**

Thank you, Councilmember Trachtenberg. Council Vice President Berliner.

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#### COUNCIL VICE PRESIDENT BERLINER:

1'm just trying to keep up here. So...the import of the agreement that was reached is that the MCGEO. now will have a comparable benefit to that which was negotiated with our firefighters. Is that the... substance of it, only arrived at differently? A comparable economic benefit, not an identical benefit?

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# ROBERT DRUMMER:

Well, it's always impossible to compare precisely the defined benefit plan--the benefit and the defined contribution plan. But the bill and the committee recommendation and the agreement is the RSP people, it's a one-time payment--that they get it for FY10--in FY11, but they get for FY10. It doesn't carry over into future years. In FY11, the 8% is not going

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to include the...it's not going to compound upon the FY10 contribution. That's different than the agreement in the bill for the defined benefit members. For them, the contribution compounds. In other words, if you have a--your adjustment for Fiscal Year '10 earnings will carry over throughout your career, because in FY11, when they calculate your retirement earnings for FY11, they will--if you get a raise, an adjustment, it will be compounded on top of the 4% or 4.25% or 4.5%, depending on your bargaining unit, that you were credited with for FY10 and goes on. And that's how the actuary--that's in the original packet--the fiscal impact of that was calculated by the actuaries for the plan is depending on how long you amortize it is, I think, a little over 10 million per year. That's just for the ERS for 15 years or 8.5 million for 40 years. And that's how that gets up there so high, because it compounds. In other words, if you retire in 10 years from now, you will continue to get--your 3 highest years will be higher than your actual salary because of this bump, assuming nothing ever gets changed. And...you know, so there is a difference between the two benefits, but the actual amount of the benefit for FY10 is calculated the same way.

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### COUNCILMEMBER TRACHTENBERG:

Mm-hmm.

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#### STEPHEN FARBER:

Yeah, if I could add to that point. I think Bob makes a very useful distinction between the provision that applies to folks in the Retirement Savings Plan, which, is, as he indicated for one year only. And then folks in the defined benefit plan, be they in MCGEO, the IAFF, or the F.O.P., that applies on a permanent basis. All over the region, all over the nation, COLAs have been--they have not been provided this year. In our understanding, what that means for your pension calculation is that your benefit is not improved either. What we have here on the table is, in that respect, very unusual because it preserves the pension aspect of the COLA improvement. It's imputed. It's as though you have received it even though you didn't. And as Mr. Drummer pointed out, it turns out to be very costly. If you look on Circle 9 of the packet, what we have is the county's actuaries' number as to what it costs. And because of the compounding effect that Mr. Drummer mentioned over time, since it's not limited to one year only, the annual cost for 40 years is 8.6 million, or if you go to a 15-year payment schedule, it's 10.7 million. This is an enormous amount of money. It's not going to be available for pay increases or for any county services--safety net or police or fire or anything else. And it's important to understand that. And if I understood you, Mr. Andrews, correctly in committee, it was for that reason that you felt that a one-year application of the defined benefits imputed compensation would be a better decision, and that would make it consistent with what has been done for people in Retirement Savings Plan, which, as Mr. Drummer pointed out, is also one year only. So as I understood your position, that is the reason for it.

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    COUNCIL PRESIDENT ANDREWS:
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    That's right. OK, are there any other questions or comments? I don't see any, so thank
     you for the explanation, Chair Trachtenberg. We are then ready for a vote, I believe, on
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     this bill, and the clerk will call the roll.
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     CRYSTAL BROCKINGTON:
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     Mr. Elrich?
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    COUNCILMEMBER ELRICH:
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    Yes.
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     CRYSTAL BROCKI NGTON:
     Miss Trachtenberg?
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     COUNCILMEMBER TRACHTENBERG:
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    Yes.
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     CRYSTAL BROCKINGTON:
     Miss Floreen?
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     COUNCILMEMBER FLOREEN:
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     Yes.
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     CRYSTAL BROCKINGTON:
    Mr. Leventhal?
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     COUNCILMEMBER LEVENTHAL:
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    Yes.
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    CRYSTAL BROCKINGTON:
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     Miss Ervin?
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    COUNCILMEMBER ERVIN:
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    Yes.
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     CRYSTAL BROCKINGTON:
     Mr. Knapp?
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     COUNCILMEMBER KNAPP:
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     Yes.
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1 CRYSTAL BROCKINGTON:

Mr. Berliner?

COUNCIL VICE PRESIDENT BERLINER:

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CRYSTAL BROCKINGTON:

Mr. Andrews?

### COUNCIL PRESIDENT ANDREWS:

No. The bill is adopted 7-1. Our next bill will be 1909, Board of Investment Trustees membership. MFP committee is recommending approval with amendments.

### COUNCILMEMBER TRACHTENBERG:

OK, thank you, President Andrews. This bill has resulted, I guess, from the recent collective bargaining agreement that was reached between the Executive branch and MCGEO. It would create an additional ex-officio member and delete one member of the Board of Investment Trustees who's currently nominated by an employee organization. It would basically remove the member nominated by the organization certified to represent the office professional and technical and the service, labor, and trades bargaining units. Instead, the employee organization or organizations certified to represent these units would nominate an ex-officio member who would be appointed by the Executive and confirmed by the council. And this member would serve indefinitely as long as that person remains the employee organization representative. And there were 3 amendments--3 issues that were raised within the committee discussion, but I'm not sure I need to go into much detail on those. I would consider them to have been more technical amendments. One of them related to retitling the bill itself. Am I correct, Mr. Drummer?

#### ROBERT DRUMMER:

Yes, we changed the long title of the bill, and we also changed--we kept the intent of the bill and we just simply changed the naming of the member. The member in the original bill was called an ex-officio member, as the 4 county officials. And in keeping with just the term, that there weren't really ex-officio because they weren't being appointed because of some office that they held. But the reason behind the agreement was to create a union representative who would serve an indefinite term of office until they were no longer the designee of the union. And so we just simply didn't call them ex-officio and changed the bill but to give them the same indefinite term that they would have as an ex-officio member. So the practical effect is the same, but they're not called ex-officio members.

# COUNCILMEMBER TRACHTENBERG:

Mm-hmm. OK.



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COUNCIL PRESIDENT ANDREWS:
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     Good.
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    COUNCILMEMBER TRACHTENBERG:
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     And in summary, that is the recommendation of the committee.
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    COUNCIL PRESIDENT ANDREWS:
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     Very good. Thank you. I don't see any questions or comments, so we are ready for a vote
     on the bill. Will the clerk please call the roll?
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     CRYSTAL BROCKINGTON:
    Mr. Elrich?
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     COUNCILMEMBER ELRICH:
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    Yes.
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     CRYSTASL BROCKINGTON:
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     Miss Trachtenberg?
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    COUNCILMEMBER TRACHTENBERG:
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    Yes.
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     CRYSTAL BROCKINGTON:
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     Miss Floreen?
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     COUNCILMEMBER FLOREEN:
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    Yes.
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     CRYSTAL BROCKINGTON:
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     Mr. Leventhal?
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     COUNCILMEMBER LEVENTHAL:
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     Yes.
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     CRYSTAL BROCKINGTON:
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    Miss Ervin?
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     COUNCILMEMBER ERVIN:
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    Yes.
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     CRYSTAL BROCKINGTON:
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     Mr. Knapp?
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1 COUNCILMEMBER KNAPP:

Yes.

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4 CRYSTAL BROCKINGTON:

5 Mr. Berliner?

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COUNCIL VICE PRESIDENT BERLINER:

Yes.

10 CRYSTAL BROCKINGTON:

Mr. Andrews?

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### COUNCIL PRESIDENT ANDREWS:

Yes. The bill was adopted 8-0. And our final bill will be expedited bill 10-09, Personnel Retirement Incentive Program. MFP committee again.

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### COUNCILMEMBER TRACHTENBERG:

OK. Well, here goes, I suspect, an item that will generate some very animated conversation, I suspect. Bill 10-09 was introduced back, I guess, the end of March. And there have been, if I'm not mistaken, 4 MFP work sessions on this particular incentive program. And basically what the bill would do is establish a Retirement Incentive Program for certain members of the Employees' Retirement System. Group A, E, or H members eligible for normal retirement as of June 1st of this year are eligible for early retirement and within 2 years of meeting the criteria for normal retirement as of June 1st would be eligible for this incentive program. The retirement incentive would be no reduction for early retirement and an additional \$40,000 payment. In addition, the enhanced benefit multiplier at social security age for a Group E member in the Integrated Retirement Plan currently scheduled to take effect on July 1 would be effective on June 1st for a Group E member who's approved to participate, and the members would have needed to apply by April 1st and complete all their forms in early May. And this item generated a lot of dialogue. There was, as I know my colleagues are aware and had the benefit of seeing a rather persuasive presentation provided to us from the Office of Legislative Oversight, which raised basic questions about fiscal feasibility. I think that would probably be the most concise way to describe where the committee went in conversation. There was a recognition that buyouts can be cost effective. Certainly, they are cost effective tool to reduce compensation costs if they're implemented with a right sizing plan in place. And I think it would be fair to say that there was a consensus on the committee that no such plan really had been outlined. Back in March, when this was proposed, the Executive branch indicated that the buyout was a necessity because it needed to create vacancies for placement of employees who might lose their jobs due to reduction in force. And since that time, I think it would be fair to say that the Office of Human Resources has been quite successful in finding new jobs for nearly all the employees subject to the RIF. And there

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are still about 130 vacancies remaining to accommodate the 30 or so employees that still need a job placement. But clearly, the situation has changed since March. And again, that was another factor that I think played in to the discussion as well as the ultimate decision of the committee. But I want to go back to the statement that I made about the fiscal impact, because I really think that is, in effect, the main reason why there is no recommendation to go forward with this at this time. The recommendation from the committee was simply to defer action. And one of the issues that was raised around fiscal impact is that there could easily be a \$17 million price tag with this over the next decade.

Perhaps not 17 million, but it was pretty clear to us that this situation as outlined would turn into a negative situation for the county within a year or 2 years' time. And given that

we are facing significant constraints, not just this year but beyond this year, the committee's consensus was that we couldn't afford the program and be placing this kind

of additional burden on future year budgets. And so given that, we recognize that needs have changed, that the cost was too high. We recommended and we do this morning that the council defer action on this buyout until the Executive branch sends over a strategic proposal and, again, one that we would consider to be cost effective.

#### COUNCIL PRESIDENT ANDREWS:

Thank you for that very good summary. We had, as you said, a lot of conversation and discussion about this in committee. And I think most councilmembers have followed it closely and I think-- I sense that there is support for the committee recommendation to defer this until we do get that strategic plan back.

[Councilmember Trachtenberg speaking indistinctly]

### **COUNCIL PRESIDENT ANDREWS:**

So, unless there are any questions or comments, we will accept the committee recommendation.

### COUNCILMEMBER TRACHTENBERG:

OK, well, that's very good. And before I close, I actually want to make some comments, again, acknowledging the effort of my colleagues and those that have participated in all of our dialogue from the Executive branch. But I also wanted to take the time to acknowledge the unions as well for their collaborative effort in all of this, because I know these decisions were not easy ones. But we are facing a very difficult situation. And we wouldn't be moving forward and have the comfort that we have, as difficult as it is, without the cooperation and participation of our service unions--service employee unions. And I wanted to just state that for the record. So, I do thank my colleagues for their support this morning.



### 1 COUNCIL PRESIDENT ANDREWS:

2 Mm-hmm. Thank you for those words and your leadership, Councilmember Trachtenberg.

3 Mr. Adler, did you have a comment?

#### JOSEPH ADLER:

Just for the record that a deferral indefinitely would trigger the reopening with MCGEO because, again, we assumed that this would go into effect June 1st. So, if there is a permanent deferral, we would have to--it triggers with renegotiation. And we do have an agreement with the union to look at each particular position and the union would recommend whether they be filled or not and the CAO would approve. So there is the beginnings of a process to determine whether positions need to be filled, but we are unwilling at this point to give you a flat number because we, frankly, don't know what the needs are.

### **GINO RENNE:**

Mr. President, if I may.

#### **COUNCIL PRESIDENT ANDREWS:**

Go ahead.

### GINO RENNE:

So there's no ambiguity, if this body chooses to defer, then the union's position is that you're rejecting the agreement as negotiated and we will demand renegotiations on this matter. Just so we're clear.

### **COUNCIL PRESIDENT ANDREWS:**

That is clear. Thank you. OK. I think we now need to go back to the resolutions that are 8, 9, and 10, right? And we've gone through the legislation that's related to those agreements. We have the 3. We are getting more information on the personal patrol vehicle issue. Any questions, please assemble them--any additional ones--but we still do need to act on the resolution as it has been before us by the 15th-- correct?--which is this Friday. So we have the resolution before us, and that is a, um... So we are--and we have a committee recommendation. So all those in favor of the resolution as described in the committee packet that is contained in Item 8, please raise your hand. That is unanimous. Resolution C, Item 9, is a resolution to indicate the council's intention regarding the actions necessary to implement the collective bargaining agreement with Montgomery County Career Firefighters Local 1664. I don't see any discussion on that, so all those in favor of council's intention regarding the actions, please raise your hand. That is unanimous. And the third is the resolution to indicate council's intention regarding the action necessary to implement the collective bargaining agreement as described in

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comment, please raise your hand. That is unanimous as well. OK. Thank you all. We are

resolution that is in the packet before us. All those in favor? Unless there is additional



1 not quite done, but I don't think we'll be here too much longer. And I hope to finish up in 2 the next 15 minutes to half an hour for our session today so that we don't need to come back after a break. And so, if people will now turn to Items 14, 15, and 16 in today's 3 packet. Item 14 is action on supplemental appropriation and amendment to the FY09 4 through '14 Capital Improvements Program in the Montgomery County Government. 5 Property Use/Smart Growth Initiative. \$12,893,000 for the Public Safety headquarters, the 6 GE Tech Park building. The Public Safety and T&E committees met several times over 7 the last few months on this and have recommended approval with amendments. And I will 8 make a few comments and then I'll ask Linda McMillan if she has comments. I'll ask 9 Councilmember Floreen, who is the co-chair of the joint committee if she has any as well. 10 11 The committee recommendation is to support this supplemental appropriation for this purpose. The committee believes this idea has... is one that is worthy of support, of 12 13 consolidating many of our public safety functions and some others out of leased space 14 and out of space that needs to be renovated into one headquarters that will meet those 15 needs for a long time. Previously, the council had given support to moving the liquor warehouse to the existing warehouse on the adjoining property. And this is the property 16 that we know as the former National Geographic headquarters off Darnestown Road. The 17 18 facilities that would be moved into this would include the 1st district Rockville station, the police headquarters, the headquarters for fire and rescue, and there's a longer list in the 19 packet. And I can ask for the Executive branch to go into more detail if the committees 20 21 wish, if council wishes. But, at this point, I'm going to turn to Linda McMillan to see if she has any comments she wants to make about this. I don't believe there have been any 22 23 changes since the committee took its vote a week or two ago. I do know that I had asked 24 whether there was a memorandum of understanding that had been prepared and sent 25 over by the Executive to the city of Gaithersburg. I know that they are eager to know what 26 the Executive's position is on a number of issues--and I will ask that in just a minute--to 27 find the status of that. But Miss McMillan, do you have any comments?

### 28 29 LINDA McMILLAN:

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41 42 Only that the committee's recommended funding schedule does clearly show how the short-term debt would be retired over time through G.O. bonds, but the pdf language also is there that if the Executive had other proceeds that they could attribute to this project to reduce the short-term debt, that also is authorized through the pdf.

#### **COUNCIL PRESIDENT ANDREWS:**

That was a very key consideration. I'm glad you mentioned that. On page 6 of the packet, it does outline what the Public Safety and T&E committees recommended in terms of a funding schedule in order to allocate the funds' costs over a longer period of time so as to help best ensure that there's no negative impact on other capital projects. And I believe that the recommendation that Linda McMillan proposed was very good and it was accepted by the committees. All right, are there any comments or questions?

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### COUNCILMEMBER KNAPP:

...in general?

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[Councilmembers chuckling]

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## **COUNCIL PRESIDENT ANDREWS:**

Um, well, yes. We are--before we vote, I want to know. If anybody would like to--

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#### COUNCILMEMBER KNAPP:

This is our chance.

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#### **COUNCIL PRESIDENT ANDREWS:**

13 Yes, before we vote on this.

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# COUNCILMEMBER KNAPP:

OK. I just...I did not have an opportunity to participate in the joint committee last week. I understand there were a number of good questions asked, and I just wanted to reaffirm, because at this point last year we were having lots of discussions about making sure that capital budget could be accommodated. And I think that this and, I think, the liquor warehouse that we just got an update on this morning, are projects that make a lot of sense. The difference is, the liquor warehouse is something that had already been within the CIP, and so it was a great opportunity to take advantage of something we'd already planned for. This one is something that we had not anticipated, not that there isn't a question as to the need. Police headquarters is not a great place. And so with the consolidation, all those things are good. But the reality is, um...Linda put together a very good list on page 4 of all of the things that are out there that are not insignificant that are going to be competing for these demands in the out years of the CIP. And I understand that it was asked that we don't think that by doing this the way we have--and I commend Linda for reallocating the resources over a 4-year period--that we're not going to impact these important projects that the council established as priorities last year. And obviously no one can bind anyone, but we need to have as much of assurance as possible, short of having implementation rate of 20%, that we can actually keep these projects on track. Because there are school communities, in particular the 4 high schools that we put off last year and had recognized, that this potentially competes directly with them for those renovations which are in at least as bad a shape, if not worse, than police headquarters. And so, we need to feel pretty confident that this goes forward and doesn't necessarily keep those from going forward.

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#### JOE BEACH:

Yeah, if I could just speak to that. As I said in committee, we can't speak definitively to any project schedule or commit because we have to hear from a number of people, including MCPS on the their own recommendations and project schedules that they manage, but

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these are all priorities of the County Executive. And we're going to work very hard to keep them on the schedule that they're recommended at and keep them within the CIP.

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### COUNCILMEMBER KNAPP:

OK. That's my biggest issue. I just think we need to make sure that that gets said over and over and over again, because I think these communities in particular have been waiting for these renovations for not a year or 2 but many, many, many years. And by doing something which is a good idea, if we bump them out, I just, you know--I just think it's not the right way for us to proceed. So I think we got to say that over and over again. And I think a lot of outreach has got to be done to those communities to let them know that the commitment is there to make sure that those projects are funded as well.

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### **COUNCIL PRESIDENT ANDREWS:**

Yes, and I would say that had the Executive's representatives not said that all those projects that are listed on page 4 were priorities and that the Executive did not expect would be impacted by this, I don't think the committee's recommendation would have been the same. So...

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[Councilmember Knapp speaking indistinctly]

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#### COUNCIL PRESIDENT ANDREWS:

Let's see. Actually, that was my next question. I wanted to ask about the status of--there have been many discussions that the Executive branch has had with the city of Gaithersburg, many productive conversations. I'd like to ask what the status is of a formal memorandum of understanding at this point.

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### **DIANE JONES:**

I actually do have a formal memorandum of understanding proposed, a draft, that I have received authorization to share with the city, and we will send it to the city. It really--the discussion of the things that we've been asking to do or the things that we've been asked to do have been done very publicly and some of the things, just including at the committee work sessions, where it was asked what were we willing to do. The question was something to that effect, and we indicated the things that we have already said quite publicly that we're willing to do and that we want to do. We want to keep the front of the lake open. We'd like to--we will do a process akin to the mandatory referral process for submission to their own planning commission. It's a comity. We think it's an appropriate-that would be c-o-m-i-t-y, I believe the spelling is. But we think it's appropriate to do that. The trees--we have said repeatedly that if--that we would like to preserve those, but we think that there's a way to do it so that it makes sense for us to do it. We have a lot of projects that require offsets, and so we want to look and make sure we do it properly. So we do have a memorandum to send over. It addresses the things that we've spoken about.



#### **COUNCIL PRESIDENT ANDREWS:** 1

OK. Good. I know the city will be happy to receive it. All right, Council Vice President Berliner.

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### COUNCIL VICE PRESIDENT BERLINER:

Just a brief follow-up to Councilmember Knapp's observations, which was something that 6 the committee was very concerned about. There was the combination of our staff's 7 recommendation on stretching it out plus the anticipation in the increase in our bond 8 capacity that will ensure that we do have the room for all of these projects. So, if we 9 increase our bond capacity as we have historically in that period of time, I think we have a 10 11 great deal of confidence that these projects will be on track.

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### COUNCILMEMBER KNAPP:

And I appreciate that, but that's one of the reasons I'm asking the question because it was about 2 months ago that we were advised very, very, very strongly by the Executive branch to not increase that and because of the economic vagaries that are out there right now. So I agree that in all likelihood things will increase. But the folks who are proposing this have also said don't increase the bond limit. So that's the dichotomy, I think, that's out there. So I just want to make sure that...

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#### COUNCIL VICE PRESIDENT BERLINER:

They had said that in this fiscal year, I believe, that I don't believe that that statement necessarily will hold true as we move forward.

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### COUNCILMEMBER KNAPP:

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That's why I think it's important to ask that question.

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# COUNCIL VICE PRESIDENT BERLINER:

I understand.

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### COUNCIL PRESIDENT ANDREWS:

32 All right. Thank you. Thank you both. All right. We now have the supplemental appropriation before us for \$12,893,000. Source of funds G.O. bonds and interim 33 34

financing. The appropriations to the FY09 through '14 Capital Improvements Program of

county government for Property Use study/Smart Growth Initiative, GE Tech Park

building, Public Safety headquarters, and we also have an amendment to the FY09 36 through '14 Capital Improvements Program, Montgomery County Government,

37 Department of Police for the 1st district station. Is there any reason that we cannot take 38

39 them together? We'll take them together. All right. All those in favor of the committee's

40 recommendations, please raise your hand. That is unanimous, 8-0. And we have one

more item, and then we can break. And that is Item 16, which is worksession and action of 41

Bill 14-09, special Capital Improvement Project, Public Safety headquarters. Because the 42



project is about a certain level of funding, it requires a special Capital Project 1 2 authorization. And the committee is recommending approval. 3 4 LINDA McMILLAN: 5 Mr. Andrews? 6 7 **COUNCIL PRESIDENT ANDREWS:** 8 Yes? 9 10 LINDA McMILLAN: 11 In the committee, we had had a discussion about whether it would be in the best interests of the county to have this as an expedited bill. And at the committee session you were 12 advised no, but the question is that we may need to spend money before 90 days. And so, 13 14 there is a request, if the committee is agreeable to amending their recommendation, that it 15 be approved as an expedited bill. 16 **COUNCIL PRESIDENT ANDREWS:** 17 All right, I'm agreeable. 18 19 [Councilmembers talking at once] 20 21 22 **COUNCIL PRESIDENT ANDREWS:** 23 OK, who else? Let's see. Agreeable? Agreeable? OK, committee recommendation is to make it an expedited bill. MAN: 24 25 ...at this hour. 26 27 **COUNCIL PRESIDENT ANDREWS:** 28 All right, this is a roll call because it's a bill. So, the committee recommendation's now that 29 this Bill 14-09, special Capital Improvement Project, Public Safety headquarters be an 30 expedited bill. Will the clerk please call the roll? 31 32 MARY ANNE PARADISE: Mr. Elrich? 33 34 35 COUNCILMEMBER ELRICH: 36 Yes. 37 38 MARY ANNE PARADISE: 39 Miss Trachtenberg? 40 41 COUNCILMEMBER TRACHTENBERG: 42 Yes.

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1 2	MARY ANNE PARADISE: Miss Floreen?
3 4	COUNCILMEMBER FLOREEN:
5	You bet.
6 7	MARY ANNE PARADISE:
8 9	Mr. Leventhal?
10	COUNCILMEMBER LEVENTHAL:
11 12	Yes.
13 14	MARY ANNE PARADISE: Miss Ervin?
15 16 17	COUNCILMEMBER ERVIN: Yes.
18 19 20	MARY ANNE PARADISE: Mr. Knapp?
21 22 23	COUNCILMEMBER KNAPP: Yes.
24 25 26	MARY ANNE PARADISE: Mr. Berliner?
27 28 29	COUNCIL VICE PRESIDENT BERLINER: Yes.
30 31 32	MARY ANNE PARADISE: Mr. Andrews?
33 34 35 36	COUNCIL PRESIDENT ANDREWS: Yes. The bill is approved 8-0. Thank you, everybody. That concludes council business for the day.